TRANSPARENCY
OF STATE PUBLICATIONS
IN THE REPUBLIC OF ALBANIA



PUBLICATION OF INTERNATIONAL ACTS DURING DEMOCRATIC TRANSITION IN ALBANIA



**MONITORING REPORT, 2011** 

# TRANSPARENCY OF STATE PUBLICATIONS IN THE REPUBLIC OF ALBANIA

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PUBLICATION OF
INTERNATIONAL ACTS DURING
DEMOCRATIC TRANSITION IN ALBANIA

Implemented by:



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#### LIST OF ACRONYMS

- NAFL Normative Act with the Force of Law of the Council of Ministers
  - PA People's Advocate (Ombudsman)
  - OJ Official Journal
- **ECHR** European Court of Human Rights
  - **CC** Constitutional Court
  - SC Supreme Court
  - **CoE** Council of Europe
  - **CoM** Council of Ministers
  - MES Ministry of Education and Science
- MAFCP Ministry of Agriculture, Food and Consumer Protection
  - MIA Ministry of Interior Affairs
  - MoJ Ministry of Justice
  - METE Ministry of Economy, Trade and Energy
    - MoF Ministry of Finance
- **MEFWA** Ministry of Environment, Forests and Water Administration
- MLSAEO Ministry of Labor, Social Affairs and Equal Opportunities
  - **MPWT** Ministry of Public Works and Transport
    - **MoH** Ministry of Health
  - MITIK Ministry of Inovation, Infrmation Technologies & Communications
    - SPC State Publications Center
  - **DCM** Decision of the Council of Ministers
  - **UDSC** Unifying Decision of the Supreme Court

## INTRODUCTION

The annual report on the "Transparency of State Publications in the Republic of Albania" is presented to the Albanian public and state institutions for the forth consecutive year. The 2011 Report was prepared by the Center for Public Information Issues, CPII, with the important support of Partnership for Transparency Fund, PTF, in Washington D.C.

Object of monitoring and evaluation in this report is the publication of central constitutional institutions' acts in the Official Journal of the Republic of Albania.

The novelty of the **2011 Report** is a thorough evaluation of the situation concerning the publication in the Official Journal of all international acts (agreements, conventions, treaties, protocols, etc.) ratified by the Albanian State over the last 20 years. This monitoring is conducted for the first time ever in Albania. In the absence of new democratic constitution after the old communist regime collapsed in 1990, the international acts, specifically the universal principles incorporated in them, played an vital role in preserving the fragile democracy in Albania during transition period after '90-s. All finding of this specila monitoring are presented in the Second Part of this publication.

With regard to publication of acts issued by the executive Branch, CPII has payed special attention to visualise the data on the publication level of the Decisions of the Cuncil of Ministers (CoM) These are the most important acts issued by the Government and the evaluation of the publication trend is of special importance in the frame of this monitoring for it is a direct indicator for transparent decision-making.

Special attention is given to the publication timeline of the Unifying Decisions of the Supreme Court (UDSC) in the Official Journal has also been subject to evaluation in the framework of this monitoring. Delays in publication might bring severe consequences not only upon the parties involved in the trial process (especially in case of the Penal (criminal) Unifying Decisions of the Supreme Court), but on the entire judicial system

This report is naturally targeting the State Publications Center, SPC, not excluding all other central institutions which, in compliance with the law, have the obligation to publish their acts in the Official Journal. We hope that the unpublished acts evidenced in this Report, will be published in suplemental (Extra) editions of the Official Journal after all relevant verifications and evaluations on findings consistency are conducted by SPC.

This year's edition of the Report "Transparency of State Publications in the Republic of Albania, 2011" directly targets the Albanian lawmakers as it is publicly disclosed at a time when the Parliament included in the legislative review the draft law "On Center of Official Publications" (on 6 July 2012). This draft law addresses for legal remedy one of the key recommendations of CPII, namely, their publication and/or entry into force through the Electronic Official Journal. This recommendation has been consistent in all reports "Transparency of Official Publications" published by CPII on a yearly basis for a period of four years. The generated data may be beneficial for the lawmakers to guide their decision making process toward the resolution of issues observed in the field of official publications in the Republic of Albania.

The "Transparency of State Publications in the Republic of Albania, 2011" Report is published at a time when less than one year remains for the implementation of the Crosscutting Strategy in the Public Administration (CSPA), 2009-2013. The government's vision stated in this fundamental document incorporates "an administration based on transparent, comprehensive and publicly accountable decision-making processes." The findings of this report offer an additional opportunity for evaluating how the objectives set out in the framework of CSPA have been met, with special focus on "transparent decision-making processes."

Furthermore, this Report is being publicly disclosed at a time when the Albanian Government has joined even global initiatives, such as the **Open Government Partnership**, aiming at increasing transparency in the decision-making process. The OGP, which Albania officially joined on August 2, 2011, is based on the Open Government Initiative of US President, B. Obama, launched on his first day in office, on January 20, 2009, to make the government transparent, participatory and cooperative.

CPII, as a civil society organization with extensive expertise in the area of access to legislation and transparency of state publications, follows the motto "The Albanians should know what decisions are taken on their behalf." Furthermore, the proclamation of the acts through their publication, constitutes one of the fundamental principles of the state. This principle confirms the obligation that before subjects are required by the state to follow rules, they should be informed that such rules exist and are effective. This is a fundamental prerequisite for ensuring transparent and accountable governance.

Gerti Shella Project Director



## Acknowledgements

The Center for Public Information Issues, CPII, expresses its gratitude to the Partnership for Transparency Fund, PTF, for the trust and substantial assistance it has provided to make possible the implementation of this initiative.

A special thank-you is extended to the CPII working team, which during these five years has successfully addressed a great number of methodological and empirical issues in the course of the project implementation. They were faced with great pressure caused by the extraordinary number of acts being reviewed and the burden of responsibility toward the public opinion and central institutions in respect to the introduced monitoring findings.

CPII would like to thank also the National Library, which made possible the completion of the research base with full sets of the Official Journals issued since 1992, indispensable for monitoring and evaluating the situation with regard to international acts official publication during transition years.

A final acknowledgement goes to the state institutions which welcomed with interest and professional attitude the conclusions and recommendations of the annual reports on the Transparency of State Publications in the Republic of Albania. A number of these institutions have properly reflected these recommendations in their work, displaying progressively improved performance in terms of publication of their acts in the Official Journal.

## FIRST PART

### TRANSPARENCY OF STATE PUBLICATIONS, 2011

\* \* \*

The First Part of this publication contains the annual report, 'Transparency of State Publications, 2011". Object of monitoring and evaluation in the frame of this report is the publication in the Official Journal of acts issued by central constitutional institutions during 2011.

As in the past years, the **2011 Report** is focused on those acts, whose publication in the Official Journal is legally binding. The legal basis for the findings of the **2011 Report** is briefly, (but precisely) introduced at the beginning of each chapter. The legitimacy is determined through a double evaluation of both organic laws provisions (of articles which impose the obligation to the respective institution for publishing its acts in the Official Journal of the Republic of Albania), and of Law No. 8502, dated 30.6.1999, "On the establishment of the State Publications Center," as amended by Law No. 9091, dated 26.6.2003.

The first part 2011 Report contains a special chapter for evaluating the publication in the Official Journal of the Albanian text [translation] of international agreements ratified by the Parliament during 2011. In this context, CPII has taken into consideration the concerns related to the "backlog" of international acts, which have not been published in the Albanian language over the past years, as reported by the People's Advocate in his Special Report no. 1, dated 23.05.2008, which was submitted in the Parliament that very year.

The authors have taken due care to present the findings of the 2010 Report in a comprehensive manner not only for those with a professional interest in reading such findings, but

also for the media, and even for the those who would not be considered "experts of the field."

With regard to publication of acts issued by the executive Branch, the First Part ofers a detailed presentation of the findings for all type of acts issued by the central executive organs which are subject to publication in the Official Journal, (as required by organic law no.9000 "on the organisation and functioning of the Council of Ministers). CPII has payed special attention to visualise the data on the publication level of the Decisions of the Cuncil of Ministers (CoM) These are the most important acts issued by the Government and the evaluation of the publication trend is of special importance in the frame of this monitoring for it is a direct indicator for transparent decision-making.

The publication timeline of the Unifying Decisions of the Supreme Court (UDSC) in the Official Journal has also been subject to evaluation in the framework of this monitoring. Such findings have been also organised in the First Part of this publication. Delays in publication might bring severe consequences not only upon the parties involved in the trial process (especially in case of the Penal (criminal) Unifying Decisions of the Supreme Court), but on the entire judicial system

To enable a flexible reading of the **2011 Report**, the monitoring conclusions for each type of act are introduced on a colored background (banner) inside each page. A positive result is inserted in a green color background and a negative result in an orange one. Each page is equipped with a special legend for each alternative element related to the form and format of the findings presentation in the tables.



#### MONITORING LEGITIMACY

## THE LEGISLATIVE BRANCH

lbania is a parliamentary republic (Article 1 of the Albanian Constitution). Generally speaking, the Assembly (Parliament) is randomly referred to as the highest state institution. However, the Constitution contains no definition on the role and functions of the Assembly, or the superior position it has over other constitutional institutions1.

The functioning of the Assembly of Albania if regulated by the Regulation of the Assembly, which is approved by the Assembly itself in accordance with the principle recognized and applied in the democratic countries according to which "the law-maker (parliament) is in charge of defining its own rules"2.

In exercising its law-making attributes, the Assembly adopts various types of acts, such as laws, decisions, resolutions and declarations (Article 106 of the Assembly's Regulation).

Out of all acts adopted by the Assembly, this monitoring focuses only on the laws, which stand at the top of the parliamentary documents hierarchy. Laws are the primary goal and final output of the law-making process. As a normative act, the law represents a system of juridical norms that regulate important social relations in a general way.

The Albanian Constitution pays special attention to the law-making process, including procedural mode in which a law enters into force, as one of its key moments. In the third part of the Constitution, Chapter IV, Article 84/3 reads: "A law enters into force with the passage of not less than 15 days after its publication in the Official Journal". This is the common procedure for entry into force of the law.

Paragraph 4 of Article 84 foresees even an extraordinary procedure for entry into force of the law and

practically: "In the case of extraordinary measures, as well as in cases of necessity and emergency, when the Assembly decides with a majority of all its members and the President of the Republic gives his consent, a law may enter into force immediately, but only after it is made known publicly. The law must be published in the first number of the Official Journal". Thus, a law should meet three cumulative conditions for an immediate entry into force:

- 1) The Assembly decides with the majority of all its
- 2) The President gives his consent;
- 3) The Law is made known publicly.

Even Article 117 of the Albanian Constitution indicates on point 1 that: "The laws, normative acts of the Council of Ministers, ministers, other central state institutions, acquire juridical force only after they are published in the Official Journal."

Based on all the above said, it is clear that non-publication of laws in the Official Journal would a-priori lead to their non-entry into force. Non-publication of normative acts in the Official Journal in strict juridical terms means that they do not exist<sup>3</sup>. As long as they are non-existent, they yield no obligation to be implemented or followed by the subjects.

The principle according to which ignorantia juris non excusat (from latin: lack of knowledge of law is no excuse (in the court)) looses its meaning in this case, due to non-satisfaction of the preceding principle, according to which "one could never benefit or be harmed by a prohibition or permission of a law if he/she is given neither de facto nor formal opportunity to get to know the law". Publication of the laws and other official acts in the Official Journal presumes the fact that such acts have been made known to everyone.



<sup>1. &</sup>quot;Constitutional Law" Luan Omari; Aurela Anastasi, rievised edition, 2010, pg.194 2. "Constitutional Law" Luan Omari; Aurela Anastasi, rievised edition, 2010, pg.235 3. "Administrative Law 2" Sokol Sadushi, third edition, revised, 2005, pg.55



## **Laws of the Assembly (Parliament)**

There are 130 published laws in the Official Journals of 2011 (1 January-31 December).

The series opens up with:

**Law No 10368, dated 17.01.2011** – On approval of normative act with power of law No.6, dated 22.12.2010, of the Council of Ministers "On some amendments and additions to Law No.10 190, dated 26.11.2009 "On budget of 2010", as amended ". (Published in the Official Journal No. 6, page 109; publication date: 31-01-2011;).

and ends with:

Law No.10496, dated 22.12.2011 – On approval of normative act with power of law, No. 4 dated 14. 12. 2011 of the Council of Ministers, "On an amendment to Law No.10355 dated 2.12.2010 "On budget of 2011", as amended (Published in the Official Journal No. 177, page 1029; publication date: Dec. 2011;)

After all verifications were made, it was concluded that:

all laws approved by the Assembly during 2011 are published in the Official Journal

Additional ascertainments:

Of a total of 130 laws approved and published in the Official Journal, none of them has specified in the last provision "it enters into force immediately".





## 2

#### **MONITORING LEGITIMACY**

## THE INTERNATIONAL ACTS

Ibanian Constitution has given a special attention to the process of binding international agreements and treaties. In its part one, "Basic Principles", it stipulates that "The Republic of Albania applies international law that is binding upon it" (*Article 5*).

In the human rights area, it has directly applied the European Convention of Human Rights and has promoted it to a constitutional norm while emphasizing that "These limitations may not infringe the essence of the rights and freedoms and in no case may exceed the limitations provided for in the European Convention on Human Rights" (*Article 17/2*).

International agreements rank second after the Constitution on the hierarchy of normative acts that are effective in the entire territory of the Republic of Albania (*Article 116/1*). Publication of their text body comprises both, a constitutional and legal obligation as, according to Article 117/3 of the Constitution: "International agreements that are ratified by law are promulgated and published according to the procedures that are provided for laws. The promulgation and publication of other international agreements is done according to law".

Any international agreement that has been ratified constitutes part of the internal juridical system after it is published in the Official Journal of the Republic of Albania... (*Article 122/1*). An international agreement, which has been ratified by law, has superiority over laws of the country that are not compatible with it (*Article 122/2*). For an agreement to be implemented in compliance with the constitutional understanding, it is necessary that, like in the case of laws, the content of the acts it contains is made known in the Albanian language (*logical deduction*) to the Albanian State organs and all the Albanian citizens.

Four years ago, the People's Advocate (PA) undertook a research which concluded that a relatively large number of international acts which Albanian State had signed or adhered to, before and after the '90, remained still un-published in the OJ.

While acknowledging the existence of the problem in question, CPII included in the Monitoring Report of 2009 findings concerning the publication (or not) in extra OJ of the Albanian translated text-version of the 75 international acts that PA had identified as unpublished "stock". The thorough research made by CPII concluded thatonly the text of the "Convention on the elimination of all types of discrimination against women" (UN) was published in the Official Journal, officially translatedin Albanian (Extra OJ No. 33, dated 15.10.2008). SPC also published in Extra editions of the Official Journal No. 28 and 29 the Albanian translated text of the "Convention for the Protection of Human Rights and Fundamental Freedoms" (CoE) and all its additional protocols.

In the frame of the 2010 Report, CPII continioued to evaluate the "stock reductions" process, abd noticed no progress ata all during 2010, though some 30 Extra Editions of Official Journals were issued.

Further, in the framework of 2011 Report, CPII has monitored the current situation of the publication of texts of agreements ratified by the Parliament during 2011. Also, CPII proceeded with the yearly evaluation in terms of the reduction of "stock" of international unpublished acts, based on observations of the Ombudsman (next page No. 13). However, as previously promised, CPII conducted a comprehensive evaluation of the situation regarding the issue of non-publication of international acts from the time when the first democratic changes occurred in the country from 1990 to date. The findings of this evaluation report far exceed the figures reported by the Ombudsman in 2008. Due to the fairly large volume, the detailed submissions of the monitoring legitimacy and findings are grouped in the Second Part of this publication. (page ) They represent one of the most important and original components of this edition, shedding light on the real scope of issues and challenges inherited from the Albanian state in terms of publication of international acts, exactly at the eve of its 100th anniversary.





### Translated text-body of international acts

The publication in the Official Journal of the Albanian officially translated text of international agreements ratified during 2011 seems to proceed normally.

The review of the 2011 Official Journals evidenced 53 laws ratifying international acts. In more specific

terms, 11 laws ratifying the adherence of Albania in various conventions, and 42 laws ratifying the signing of international agreements, memorandums, statutes and treaties are published in the Official Journal, 2011 accompanied by the official Albanian translation of the respective agreement text-body.

As a conclusion:

all international agreements ratified by the Assembly in 2011 are published in the Official Journal translated in Albanian official language

#### **Backlog of the unpublished international acts**

Identified practice indicates that the backlog of unpublished acts is dealt with through the Supplemental editions of the Official Journal. This mean that that in order to assess whether the backlog of unpublished ratified international agreements which are evidenced as unpublished in the Albanian language, has reduced or remains at the same levels, the monitoring should be focused on the thorough review of the Supplemental Official Journals that have been issued by during 2011. It is evidenced that SPC has issued 6 Supplemental Official Journals during this year. No translated text (in Albanian) of international agreements, ratified before 23 May 2008, when the Ombudsman submitted the Special Report No. 1, is found in any of these editions.

To conclude, with regard to reduction of the "stock" of un-published international acts as identified by PA in his Special Report no 1, the year 2011 marked no progress.



in the Official Journal", dated 23.05.2008.



## 3

#### **MONITORING LEGITIMACY**

## THE EXECUTIVE BRANCH

e executive powers in the Republic of Albania are comprised of an entirety of central and local organs, having the Council of Ministers at the very top. The latter consists of the Prime Minister, Deputy Prime Minister and the Ministers (Article 95 of the Constitution).

The Council of Ministers defines the principal directions of the general state policy. In exercising its executive powers, it issues decisions and instructions (*Article 100 of the Constitution*). The Council of Ministers, in cases of necessity and emergency, may issue, under its responsibility, normative acts having the force of law for taking temporary measures (*Article 101 of the Constitution*).

Normative acts of the Council of Ministers are effective in the entire territory of the Republic of Albania; they rank fourth on the hierarchy of acts, practically following the Constitution, international agreements and laws (*Article 116 of the Constitution*).

A significant part of decision-making by the Council of Ministers is **proposal of draft laws** (*Article 81 of the Constitution*) and **approval in principle of international agreements**. Both types of such acts are sent to the Assembly, respectively for approval or ratification (when ratification is required by the effective legal provisions). The Council of Ministers has also the competency of binding agreements that are not subject to ratification by the Assembly.

The Council of Ministers is chaired by the Head of the Council of Ministers (randomly referred to as: *the Prime Minister*). The Constitution has provided a position of supremacy to the Prime Minister in exercising political direction functions. Article 102/1, paragraph lettered –b- sanctions that "the prime minister outlines and presents the principal directions of general state policy and is responsible for them".

The Prime Minister, in the exercise of his powers, issues orders; whereas the minister, in the exercise of his powers, issues orders and instructions (*Article 102/point 3 & 4*, of the Constitution).

Organization and functioning of the Council of Ministers is regulated by law no. 9000, dated. 30. 1. 2003. This law pays special attention *(Chapter IV)* to the types of acts issued by the executive governing organs, to the way they enter into force and get published in the Official Journal. According to Article 29 of this law:

- 1. Normative Acts of the Council of Ministers with force of law are immediately published in the Official Journal.
- 2. Decisions of the Council of Ministers acquire juridical powers after publication in the Official Journal. For decisions of normative character, a date other than that of publication in the Official Journal can be set as the date of entry into force, whereas decisions of individual character enter into force immediately, but will be published in the Official Journal.
- 3. Instructions of the Council of Ministers and minister acquire juridical powers after their publication in the Official Journal.
- 4. Orders of the Prime Minister, minister or supervisor of a central institution reporting to the Prime Minister or minister, enter into force immediately, are announced to the interested parties and adervertised for at least 3 days in some noticeable space of the respective institution.

This means that with the exception of the *Orders* (point 4, Article 29), publication of every act of the Council of Ministers and/or ministers in the Official Journal is mandatory in any case. The lawmaker was very careful to ensure that the legal obligation of publication in the Official Journal of acts issued by the Council of Ministers (*Article 29, Law 9000*) does not necessarily link only to designation of the moment of entry into force (*as the case would be for acts of normative character*).





### Normative Acts with the Force of Law of the CoM

Article 101 of the Constitution provides for the case of the Executive branch taking over Legislative attributes, when "issuing *normative acts with the force of law* in order to take special measures, in cases of need and urgency". These normative acts shall be submitted to the Assembly, which adjourns within five days. These normative acts withe the force of the law lose their juridicial power from the start, unless approved by the Assembly within 45 days."

Immediate entering into force of normative acts with force of the law (due to the nature of the act itself, issued in cases of need and urgency, thus when "there is no time" for the Assembly to adjourn on regular sesions to enact a law on the issue), implicates a very sensitive debate among law professionals for as long as questions remain unanswered on what happens to the effects already generated by this acts (due to its very urgent natyre) if not passed by the Assembly within 45 days; are these effects reversible anymore?! Moreover, neither doctrine nor constitutional practice in Albania has defined what shall be considered as "case of need and

urgency", which sets the condition for the CoM to issue such "powerfull" acts, thus overlaping or overtaking Legislative competences and atributes .

Within this reporting framework we will not stop arguing over the doctrinal discussion on the way a **normative act with the force of law** issued by the CoM enters into force (the Constitutional Court has at least two interpretations of it).

One thing is certain: the immediate publication of the **NAFL** in the Official Journal is a request deriving from point 1, article 29 of the Law No. 9000, dated 30.1.2003 "On the organization and functioning of the Council of Ministers", which explicitly determines that: "Normative acts with the force of law issued by the CoM, are immediately published in the Official Journal".

NAFLs are indexed in an ascending numerical order within one calendar year. This means that in the begining of each kalendar year the act's series opens up with the index number "1" and closes in with the number given to the last NALP issued for that year (till December 31).

NAFL series for 2011 opens up with:

**Normative Act No. 1, dated 26-01-2011** –"On authorization of MAFCP to conduct procurement procedure by negotiation, without preliminary notice announcement regarding the facilities to be protected from floods" (published in OJ No. 7, page 145, publication date: 03-02-2011)

and ends with:

**Normative Act No. 2, dated 29-04-2011** - "On conducting and participation of Military Forces of Great Britain in the joint maritime-amphibious exercise" Albanian Lion, 2011" (published in OJ No. 173, page 8878; publication date: 24-12-2010)

**Normative Act No.3, dated 7.9.2011** – "On removal of motor vehicles, trailers and other inoperational spare parts located near national roads" (published in OJ No. 128, page 5751; publication date: 9 December 2011)

Normative Act No. 4, dated 14.12.2011 – "On an amendment to Law No.10 355, dated 2.12.2010 "On budget of 2011", as amended (published in OJ No. 162, page 8201; publication date: 16 December 2011)

Normative Act No 5, dated 28-12-2011 – "On an amendment to Law No.10 418, dated 21.4.2011 "On legalization of capital and remission of some part of tax and customs debt" (published in OJ No. 172, page 9683; publication date: December 2011)

*Verification showed that:* 



all Normative Acts with the Force of Law (5), issued by Council of Ministers in 2011 are published in the Official Journal.





## **Decisions of the Council of Ministers, DCMs**

Decisions of the Council of Ministers (DCM) are indexed in an ascending numeric order, on calendaric basis. This means that every year the acts' series starts with the index number 1 and closes down with the number given to the last DCM issued for fthat year (till 31 December).

the series of DCMs for 2011 closes down with:

**Decision No. 929, dated 21-12-2011,** "On authorization of "Kurum Internacional" sh.a. company regarding the import of metallical residues of iron and steel for recycling purposes" (Published in Official Journal No.184, Pg 10253; publication date: Dec; 2011)

It has been evidenced that during 2011 the Council of Ministers issued at least 929 DCMs.

Six hundred and sixty seven DCMs ara published *de-facto* in the Official Journals of 2011. By following a careful monitoring protocol, which consists on contrasting the Official Journal content for the *type of act*: "DCM" with the CoM's official website content, 16 standard DCMs, issued in 2011, were identified as left un-published in the Official Journal. These DCMs are available online (CoM website) but yet not published in the Official Journal, 2011.

Seventy-six DCMs which approve agreements in principle, were identified on the CoM official website. One of them is published in the Official Journal but the remaining are not. The Council of Ministers approves in principle the international treaties and agreements, on behalf of the state

or government (Article 5, Law No. 8371, dated 9.7.1998, "On the conclusion of international treaties and agreements").

Even though as a rule these DCMs are complemented by successive acts, the Law No. 9000 "On the organization and functioning of the CoM" does not make any distinction in its provisions (article 29) on the non-publication in the Official Journal of these transitory DCMs. The practice of 2010 also suggests that the DCMs "on the approval in principle" have often been submitted and then published in the Official Journal by SPC. In specific terms, 17 DCMs on the approval in principle were published in the 2010 Official Journals. Irrespective of any arguments that the publication in the Official Journal of these types of DCMs is not necessary as they are not final, the authors of this monitoring report will abide in spirit and by the letter to the provisions of Article 29 of the Law No. 9000 "On the organization and functioning of the CoM," while assessing the periodicity of publication of these acts.

As a **de-facto** conclusion it can be stated that:

at list 16 DCMs (of definitive nature) issued during 2011, are not published in the Official Journal

in 2011, from at list 76 DCMs "on approval in principle", one is published in the Official Journal



However, with the aim of taking into account the alternative [opposing] arguments on the issue, the findings related to DCMs on the approval in principle will be listed in a separate table. The discussion whether they should also be considered as unpublished DCMs in the Official Journal currently remains a prerogative of anyone who wishes to be involved in this doctrinaire debate, after having carefully reviewed the nature of these acts, which CPII has grouped in the "legend TABLE" below.

The authors of this monitoring report agree with the practice of non-publication of (non-confidential) DCMs in the Official Journal, only in the cases when the Council of Ministers takes a decision on a proposal of a draft-law. In this case, as implied by the act title, we are dealing with a proposal of the Council of Ministers to the Parliament, in full exercise of its competences, as established by the Constitution.

In most of the cases, a *DCM on the approval in principle of an agreement*, is followed either by a **DCM on the proposal of a draft-law** (bill) to be ratified (by the Parliament) upon the conclusion of this agreement (or adherence thereto), or by a DCM on the [definitive] approval of the agreement by the CoM itself, when this falls within its legal competences.

The Council of Ministers' website exhibits 70 DCMs on proposal of a draft-law, which, as a rule, are not submitted for publication in the SPC (Official Journal), since they are not consolidated versions (*they are transitory acts*). They simply provide a forum for the Parliament to discus it and potentially pass it as law.

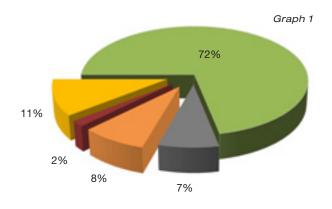
The relevant calculations lead to the conclusion that from the grand total of 929 DCMs issued in 2011, only 829 are identifiable by title and content, including, 667 DCMs published in the Official Journal, 16 regular DCMs identified on the CoM official website but not in the Official Journal, 76 DCMs "on the approval in principle," available on the CoM official website but not in the 2011 Official Journals, as well as 70 DCMs "on the proposal of a draft-law," published on the official website, but as explained above, not subject to publication in the Official Journal.

The difference between the total number of DCMs approved during 2011 (929) and the DCMs identifiable (by title and text) reveals that 100 DCMs "are missing when the roll is called".

There are three theoretical probabilities as to what these 100 DCMs, which are published neither on the CoM website nor in the 2011 Official Journals, might be. They may either be all confidential DCMs, or all non-confidential DCMs (standard DCMs, approvals in principle or proposal of a draft-law); or a combination of confidential and non-confidential DCMs.

At this point, the CPII methodology, which is based on contrasting the publication data from at least two official sources in which acts are published, recognizes its own objective limitations. Each affirmation on the nature of these 100 DCMs would be a pure speculation; as a rule, such an affirmation may only have a quantitative but not a qualitative character.

*Graph 1* groups these specifically unidentifiable 100 DCMs in the *Grey Area*. The DCMs grouped in this area represent the acts known only to the Government, or differently put, acts which are unknown to the ordinary Albanian citizens. The numerical values, on which the percentages in the graphs are calculated, are exhibited once more in the legend chart at the bottom of the page.



Legend - Tab no. 1

						_	
Year	Total issued in one year	DCMs published in OJ	DCMS "for proposing a draft-law"	DCMs "for approval in principle"	DCMs nonpublished, found by CPII	DCM pub- lished in Extra OJ	GREY Zone
2011	929	667	70	76	16	N/A	100

## $\it TABLE~2~$ lists 16 CDM-s (of definitive nature) identified by CPII as un-published in the OJ 2011. These DCM-s are only published in the official site of the Council of Ministers.

TAB. no 2

				IAB. no 2
Nr.	DCM-s specifically identified (title and content) not published	Date	Entry into	Published
rendor	in the Official Journal , 2011	e DCM	force	in:
1	Decision on announcement of national mourning day and on organization of official funeral ceremony to pay tribute to the deceased, Mr. Sabri Godo, distinguished writer and politician	03/12/2011	This decision enters into force immediately	Official web- site of CoM
2	Decision on proposal to the Parliament of the Republic of Albania regarding three members of the Supervisory Council of the Bank of Albania	26/10/2011	This decision enters into force immediately	Official web- site of CoM
3	Decision on an amendment to DCM No. 612 dated 11. 06. 2009 "On approval of structure, organization, structural subordination and organic limit of the Guard of the Republic of Albania and on unification of organic functions according to rank level", as amended	20/10/2011	This decision enters into force immediately	Official website of CoM
4	Decision on an amendment to the DCM No. 20 dated 13. 1. 2010 "On establishment of the state aid commission", as amended	05/10/2011	This decision enters into force immediately	Official web- site of CoM
5	Decision on proposal to the Parliament of the Republic of Albania regarding the candidate member of the board of Financial Supervisory Authority	07/09/2011	This decision enters into force immediately	Official web- site of CoM
6	Decision on duty assignment	07/09/2011	This decision enters into force immediately	Official web- site of CoM
7	Decision on approval of national program of civil aviation security	10/08/2011	This decision enters into force immediately	Official web- site of CoM
8	Decision on compensation of the value of small business tax, used for reimbursement of fiscal equipment of taximeters, for 13 municipalities and 11 communes	10/08/2011	This decision enters into force immediately	Official web- site of CoM
9	Decision on a fund increase in the budget of 2011, approved for the Ministry of Health, to cover medication expenses for the citizen Shaqir Krasta	06/07/2011	This decision enters into force immediately	Official website of CoM
10	Decision on approval of the agreement between the Council of Ministers of the Republic of Albania and the Government of the Republic of Malta on promotion and mutual protection of investments	13/05/2011	This decision enters into force immediately	Official web- site of CoM
11	Decision on approval of inventory list of state immovable properties in the commune Qender, Malesi e Madhe of Shkoder district	14/04/2011	This decision enters into force immediately	Official web- site of CoM
12	Decision on announcement of national day of mourning	04/04/2011	This decision enters into force immediately	Official website of CoM
13	Decision on approval of the list of inventory of state immovable properties in Rrudie Commune of Fier district	31/03/2011	This decision enters into force immediately	Official web- site of CoM
14	Decision on some amendments to Decision No. 1065 dated 29. 12. 2010 of the Council of Ministers "On criteria and procedures for making reimbursement from small business tax of payment for fiscal equipment and taximeters"	09/03/2011	This decision enters into force immediately	Official website of CoM
15	Decision on approval of expenditure fund for 2011, on regulatory entity of the sector of water supply and removal of processing of polluted waters	12/01/2011	This decision enters into force immediately	Official website of CoM
16	Decision on an addition to decision of council of ministers No. 472 dated 18. 07. 2007 "On approval of list of inventory of state immovable properties in Gjocaj commune of Elbasan district""	23/03/2011	This decision enters into force immediately	Official web- site of CoM

#### METHODOLOGICAL EXPLANATION

### On acts issued by the Council of Ministers

The Council of Ministers (CoM) is the institution issuing the largest number of acts within each year, compared to any other central institutions. The vast majority of these acts are decisions or as otherwise known, DCMs.

Occasionally, CoM also issues *normative acts with the force of law* (NAFL), which represent an insignificant number of the annual total. Similarly, the Council of Ministers periodically issues *instructions*. Considering their fairly negligible size compared to the DCMs, the identification of the NAFL or the instructions left unpublished is simple and with an almost "zero" error margin in the monitoring process. Further, both types of acts in question are final in terms of the effects they generate, therefore, their "final destination" is the Official Journal, as clearly defined in Articles 29/1 and 29/3 of the Law No. 9000, dated 30.1.2003 "On the organization and functioning of the CoM."

Unlike NAFL and Instructions of the CoM, the monitoring process for the act type: "DCM" follows quite a complicated protocol. This is due to the fact that not all DCMs are targeting the Official Journal as their final destination. Some of them have a transitory character (or nature). In more specific terms, the CoM issues DCMs even when it approves in principle specific documents (agreements, lists of property inventories transferred for the central administration to the local government, etc.) or when it proposes a draft-law (bill). Let's say, the latter should be ratified by the Parliament and then submitted for publication to the Official Journal (in this process, the DCM "evolves" into a law). Hence, the final destination of the acts issued by the CoM is not always the same. The **final DCMs** are submitted for publication in the Official Journal; the transitory DCMs are sent for further approval to the Parliament or even by the CoM itself, which mast take the final decision on a second stage for a specific acts/document (governmental agreement, final property list, etc.).

Furthermore, the Council of Ministers issues "confidential" DCMs (literaly translated from Albanian: "Secret"), which, by definition, do not get published (neither in the Official Journal, nor in the CoM official website). In the case of "confidential" DCMs, the CPII methodology cannot be applied, thus, facing its own limitations.

It should also be emphasized that the consistency of the CoM website is far from desirable, thus, narrowing the data benchmarking. The annual monitoring practice used by CPII has already evidenced that some of the DCMs published in the Official Journal are not published at all on the CoM official website. The discrepancies observed in this respect

for the six-year period, 2006-2011, are detailed in Table 4.

Due to the above reasons, the graphs representing the publishing level of the *type of act:* "**DCM**" shall be different from the graphs used for the acts of other institutions under monitoring. Thus, subject to graphical visualization will be the annual number of DCMs submitted for publication in the Official Journal each year, from 2006 to 2011 (in other words, the reflected values in these graphs derive from the schematic verification for the years under analysis, 2006-2011.

Such a graph does not necessarily indicate the publishing level of the type of act: "DCM" (or its non-publication). It simply gives an idea / indication on the percentage of DCMs which are not submitted for publication in the Official Journal each year in proportion to the total number of Dams issued for that year. These unpublished DCMs may be either "confidential", or DCMs "on the proposal of a draft law," DCMs "on the approval in principle" or standard (final) DCMs, which, for various reasons (legal obligation, institutional practice, inattentiveness, negligence, deliberate withholding) are not submitted for publication in the Official Journal. Never the less, the authors would interpret as a positive indicator each progressive growth (year after year) of the percentage of DCMs submitted for publication in the Official Journal, compared to the percentage of DCMs left unpublished each year.

Another graph will compare the volume of different types of DCMs in relation to one-another, for every year under survey (2006-2011). Through a variation analysis, this graph aims to demonstrate the real size of the *Grey Area* where all unpublished DCMs are grouped, the attributes of which (title, date and index) are impossible to be identified or recognized through the use of CPII methodology. To put it differently, this study manages to identify the Grey Area only in quantitative terms, without differentiating (evaluating) which acts available within the *Grey Area* should have been published in the Official Journal and which not (*transitory*, "confidential" DCMs).

A different methodological approach should be applied for the qualitative evaluation of those acts grouped in the *Grey Area*; this qualitative evaluation should be conducted *within the archive* of the institution that issues the acts and not by contrasting the data obtained by the outside public sources in which these acts are published (in our case, the DCMs published in the Official Journal and the CoM official website content).



#### **ANALYSIS OF ACTS' PUBLISHING LEVEL, 2006-2011**

## Decisions of the Council of Ministers, (DCM)

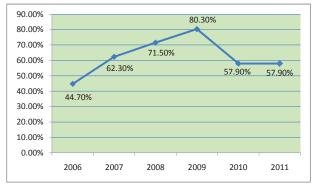
*Table 3* (next right) provides a detailed presentation in numerical values of the total number of DCMs that the CoM has issued each year (2006-2011) and the ones published *de facto* in the Official Journals of the respective year.

Graph 1 introduces in percentage the ratio between the <u>DCMs issued in a year and the DCMs published defacto in Official Journals of that year</u>. As it is clearly observed, the indicators are continuously improving: from 40% in 2006 to almost 76% in 2010, droping into 72% in 2011. For the purpose of methodological accuracy, it should be reiterated that this "trajectory" aims simply to give an idea on the number of DCMs (that are not) sent each year for publication in the Official Journal. This graph does not necessarily determine *the publishing level* of the *type of act:* "DCM" in the literal meaning of the word, as some of the acts in question are of transitory or "confidential" nature.

TAB. no.4

Viti	DCM approved in total	DCM published in the CoM website	DCM approved / DCM published online, in %
2006	893	399	44.7%
2007	924	576	62.3%
2008	1720	1230	71.5%
2009	1305	1048	80.3%
2010	1080	625	57.9%
2011	929	538	57.9%

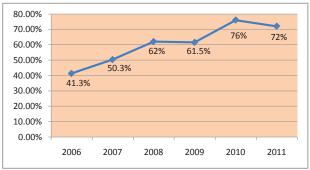
Graph 2: Publication trend of DCMs in the CoMs' website each year



TAB. no.3

Year	DCM approved in total	DCM published in the OJ	DCM approved / DCM published, in %
2006	893	369	41.3%
2007	924	465	50.3%
2008	1720	1067	62.0%
2009	1305	803	61.5%
2010	1080	821	76.0%
2011	929	667	71.8%

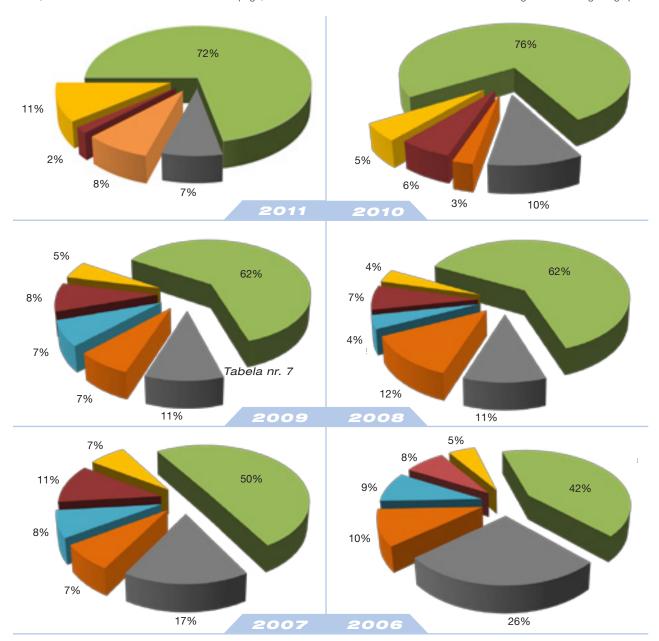
Graph 1: Publication rate of DCMs in the OJ each year



The CPII methodology intertwines two monitoring chains: *Schematic and Factual verification*. If for the first verification only a careful review of the Official Journal would be sufficient, for the second, the comparison of data between at least two official sources in which the acts, subject to monitoring, are published (are made public) is required. One of these two sources is the Official Journal, whereas the other one, as appropriate, may be the official website of the institution issuing the act, official reports/ strategies providing a summary of the approved acts, etc. The broader the *comparison basis*, the higher the possibility for identifying the indicative data of the acts left unpublished.

When monitoring DCMs, the contents of the Official Journal and the CoM website are contrasted (compared). The latter, though being one of the websites with most adequate data on the issued acts compared to other institutions, marked a poorer performance in 2010, preserved also in very same values in 2011 (*Graph 2*), where for the first time the Official Journal exhibits more DCMs published there than in the official website itself. Graph. 6 also presents *Publication trend of DCMs in the CoMs' website each year* 

The graphs introduced in this page show the volume of different types of DCMs in relation to one-another and simultaneously in relation to their publication in the Official Journal for each year under monitoring (2006-2011). The numerical values, on which the graph percentages are calculated, are detailed in Table 7 at the bottom of the page, where the colors used for each column serve also as a legend for reading the graphs.



Legend - Tab no. 5

Year	Total issued in one year	DCMs published in OJ	DCMS "for proposing a draft-law"	DCMs "for approval in principle"	DCMs nonpublished, found by CPII	DCM pub- lished in Extra OJ	GREY Zone
2006	883	369	67	44	93	77	233
2007	924	154	102	62	69	70	467
2008	1720	1067	117	62	218	66	190
2009	1305	803	109	68	95	95	135
2010	1081	821	69	54	25	N/A	112
2011	929	667	70	76	16	N/A	100



#### **MONITORING LEGITIMACY**

#### On the instructions of the CoM and ministers

Instructions are administrative acts issued by the CoM and Minsitries in order to implement laws and/or DCMs. They are normative acts that detail, suggest and advise on all commandments of the law through detailed orientations. Instructions are of an explanatory nature, but this is not to be interpreted in its narrowest meaning that the instruction cannot bring about compulsory effects for all subjects to Administrative Law. Relevant administration bodies and/or individuals for which the instruction is addressed to are obliged to respect the rules stipulated by this act on a specific relation. Compulsory effects of the instruction are definitely not of the same degree with those of a decision (DCM), directive or regulation. Nevertheless, juridical norms foreseen by the instruction are that of a juridicial act and as such, their implementation is compulsory<sup>1</sup>. The right to issue instructions stands with the body for which such a right has been explicitly acknowledged (vested). According to the Constitution (Articles 100/5 & 102/4), instructions are issued only by the Council of Ministers or Minister<sup>2</sup>. Due to its normative nature, an instruction enters into force after its publication in the Official Journal, in compliance with Article 17 of the Constitution, which stipulates that: "Laws, Council of Ministers' and other institutions' normative acts take juridical power only following their publication in the Official Journal".

In respect of the constitutional norm, Law No. 9000, dated 30.1.2003 "On the organization and functioning of the Council of Ministers", clearly determines in its Article 29/3 that: "Instructions of the Council of Ministers and ministers take juridical power following their publication in the OJ".

Publication in the OJ of normative acts issued by the Council of Ministers and ministers is a legal obligation for SPC as well. Article 2, letter "a" of Law No. 8502, dated 30.6.1999, as amended, "On the establishment of the State Publications Centers", explicitly determines th obligation for the SPC to publish "normative acts of the Council of Ministers, ministers and management bodies of other central institutions...".

From all of the above, it is clear that the publication of CoM and ministers' instructions in the Official Journal is a constitutional and legal obligation (Law No. 9000 and Law No. 8502) and a juridical condition for these acts to enter into force. In the framework of this monitoring report are presented findings with regard to publication of instructions issued by the following executive institutions:

- Council of Ministers
- 2. Ministry of Finance
- 3. Ministry of Education and Science
- 4. Ministry of Public Works and Transport
- 5. Ministry of Agriculture...
- 6. Ministry of Environment...
- Ministry of Internal Affairs 7.
- 8. Ministry of Justice
- Ministry of Economy...
- 10. Ministry of Health
- 11. Ministry of Labor and Social Affairs ...

Joint Instructions (when two or more line ministries issue together an instruction) shall be accounted only in cases when a normal indexing system (ascending numerical order) is applied upon.

paragraph 3, Article 29,

"On the organization and functioning of COM"

Law No.9000,

Neni 29

Hyrja në fuqi e akteve

1. Aktet normative, me fuqinë e ligjit, të Këshillit të Ministrave botohen menjëherë në Fletoren Zyrtare.
2. Vendimet e Këshillit të Ministrave marrin fuqi juridike pas botimit në Fletoren Zyrtare. Për vendimet me karakter normativ mund të caktohet si datë hyrjeje në fuqi një datë tjetër nga ajo e botimit në Fletoren Zyrtare, ndërsa vendimet me karakter individual hyjnë në fuqi menjëherë, por hotohen në Fletoren Zyrtare.

3. Udhëzimet e Këshillit të Ministrave dhe të ministrit marrin fuqi juridike pas botimit në Fletoren Zyrtare.

institucionit qendror, në varësi të Kryeministrit ose të ministrit, hyjnë në fuqi menjëherë, u njoftohen të interesuarve dhe shpallen, për të paktën 3 ditë, në një vend të dukshëm të institucionit përkatës.

"Administrative Law 2" Sokol Sadushi, third edition, revised, 2005, page 61

<sup>2 - &</sup>quot;Administrative Law 2" Sokol Sadushi, third edition, revised, 2005, page 62



TRANSPARENCY OF STATE PUBLICATIONS IN THE REPUBLIC OF ALBANIA, 2011



#### **Instructions of the Council of Ministers**

The Council of Ministers issues a relatively small number of *instructions* within a calendar year. Just like DCMs, *instructions* of CoM are indexed in an ascending numerical order (series), which opens up in the beginning of each year with the index number "1" and closes with the index number given to the last

instruction issued for that year (till December, 31st).

The review of all Official Journals, 2011 shows that there are four instructions of the CoM published, respectively:

- ◆ Instruction No 1, dated 16-06-2011 "On some amendments to Instruction of Council of Ministers No. 3 dated 15.2.2001 "On supervision and testing of construction works", as amended. (Published in Official Journal No.98, Pg 3976; publication date: 25-07-2011)
- ◆ Instruction of Council of Ministers No. 2 dated 18.8.2011 "On method of implementation of financial obligations of budgetary institutions to the treasury account" (Published in Official Journal No.133, Pg 5996; publication date: 28-09-2011)
- ◆ Instruction of Council of Ministers No. 3 dated 5.10.2011 "On procedures of registration by the Property Registration Office of buildings under construction permits pending at Tirana Municipality,"

(Published in Official Journal No.149, Pg 6904; publication date: 10-11-2011)

 Instruction No 4, dated 23-11-2011 - "On approval of average construction cost of buildings, for 2011"

(Published in Official Journal No.162, Pg 8217; publication date: 16-12-2011)

In the CoM official website, reports, strategies etc., no data were found which could indicate the existence of another instruction with an index number higher than "4", which would influence the verification outcome. Similarly, there were found no CoM instructions with fractioned index number (see: Briefly on "CPII" Methodology).

It is worth underlining that only 2 out of a total of 4 instructions issued in 2011 by the CoM, are published in its official website. This information does not cast a shadow on the fact that the CoM and SPC have both fully respected their legal obligations stemming from the respective laws (Law 9000 and Law 8502), in the concrete case, for publishing the CoM instructions in the Official Journal.

The verification concluded that:

every instruction issued by the Council of Ministers in 2011 is published in the Official Journal





## **Instructions of the Ministry of Finance, (MoF)**

Minister of Finance issues a relatively high number of instructions within a year, compared to other ministers of the government cabinet. Instructions of MoF are indexed in ascending numerical order (series) on calendar basis, just like DCMs. This means

that every year the series opens up with the index number "1" and closes in with the number given to the last instruction for the year (till December, 31st). The series of instructions issued by MoF during 2011 starts up and closes out with respectively:

- Instruction No 1, dated 21-01-2011 "On an amendment to Instruction of the Minister of Finance, No.33, dated 24.9.2010 "On processing of credits transferred from second level banks with a fully owned capital to the Credit Processing Agency, criteria and requirements for amendment of the credit agreement, and procedures for assignment of ownership of properties encumbered or not by the borrowers, administration, sales and renting or right to use these properties." (published in OJ No. 1, page 3; publication date: 07-01-2011)
- Instruction No. 30, dated 27-12-2011 "On asset management in public sector units" (published in OJ No. 170, page 8785; publication date: 30-12-2011)

Following a careful review of not only the Official Journal 2011, but also of the MoF official website and other governmental documents available online (reports, strategies etc), 6 instructions issued during 2011 are "tagged" with a fractioned index, i.e: 8/1; 8/2; 12/1; 12/2; 12/3. As a rule, these types of instructions are amendments or improvements made to a preceding specific instruction, in our case, to those with number 8 and number 12 It means that during 2011 the Ministry of Finance issued at least 30 instructions with simple index number + 6 instructions with a fractioned index number, of which only 28

1	2	3	$4^1$	5	6	7	8	8/1	8/2
8/3	9	$10^{1}$	11	12	12/1	12/2	12/3	13	$14^{2}$
15	16	17	18	19	20	21	22	23	24
25	26	27	28	29 <sup>3</sup>	30	12	$2^{4}$	9293	$3/1^{5}$

were found published in the Official Journal. In the OJ 2011 are found published also two joint instructions of FM with Ministry of Economics (METE), bearing nonconventional indexes, i.e 122 and 9293/1. These instructions, though listed in the tab below, will not be taken into account during act's publication evaluation.

The grid table provides a visual presentation of absences reported in the publication of these instructions in the Official Journal 2011. This table has listed also the joint instructions of MoF and/with other institutions (see references at the bottom of the page).

In orange boxes: corresponding index numbers of instructions which are not published in the OJ, whose title and content can not be found.

*In yellow boxes:* index numbers corresponding to unpublished instructions which are identified by CPII both as title and content (see: Table No.7, pg 31).

To conclude, as sugested by the colored boxes,

at least 8 instructions of MoF, issued in 2011, are not published in the Official Journal (22% of the total)

- Ioint instruction with METE
- Joint instruction with MPWT & METE
- Joint instruction with RTSH (Albanian Public Radio-Television)
- Joint instruction with MPWT
- Joint instruction with MPWT





## **Instructions of the Ministry of Education, (MES)**

The Minister of Education and Science (MOES), just like the Minister of Finance issues a relatively large number of instructions within the timeframe of a year, compared to other ministries. Every year the instructions' series opens up with the index number "1"

and closes down with the number given to the last instruction for that year (till December, 31st). The Official Journals of 2011 suggests that the MES instrictions' series starts up and ends with respectively:

♦ Instruction No 1, dated 12-01-2011 - "On re-distribution of unrealized quota of admissions and enrollment of applicants in the first cycle of part time studies and of distance education at public institutions of higher education, during the academic year 2010-2011

(published in OJ No. Nr 14, page 382; publication date: 02-03-2011)

• Instruction No 45, dated 19-12-2011 - "On production and assignment of matriculation numbers".

(published in OJ No.176, page 9998; publication date: Dec. 2011)

In the official website of MES, as well as in other governmental reports, strategies etc. there were found no data to indicate the existence of another instruction with an index number higher than "45", which would influence the verification outcome. In addition, one MES instructions is "tagged" with fractioned index number. It rezults that there are 28 MES instructions publishes de-facto in the OJ 2011. This suggests that there

are 18 instructions of MES not published in the Official Journal of 2011. CPII has even identified 2 instructions (title & content) issued by MES in 2011, which belong to the backlog consisting on these 18 instructions (*see: Table No.7, pg 31*).

The grid table provides a visual presentation of absences reported in the publication of MES instructions in the Official Journal 2011.

1	2	3	4	5	6	7	8	9	10
11	12	13	14	15	16	17	18	19	20
21	22	23	24	25	26	27	28	29	29/1
30	31	32	33	34	35	36	37	38	39
40	41	42	43	44	45				

In orange boxes: corresponding index numbers of instructions which are not published in the OJ, whose title and content can not be found.

*In yellow boxes:* index numbers corresponding to unpublished instructions which are identified by CPII both as title and content (see: Table No.7, pg 31).

To conclude, as suggested by the colored boxes,

at least 18 instructions of MES, issued in 2011, are not published in the Official Journal (39% of the total)





## **Instructions of the Ministry of Public Works and Transport, (MPWT)**

The Ministry of Public Works, Transport and Telecommunications (MPWTT) issues a relatively small number of instructions within a year. The instructions are indexed in an ascending numeric order, which opens up and closes in within one calendar year. It appears that the highest number in the indexing series of MPWT instruction is "17", concretely:

♦ Instruction No.17, dated 28-09-2011 - "On organization of labor of mobile workers in civil aviation" (published in OJ No. 144, page 6530; publication date: 26-10-2011)

In the Official Journal 2011, it found published another MPWT instruction which is "tagged" with a non-systemic index number, namely 3606/2, dated 28.10.2011, "On the equipment of motored vehicle

users belonging to categories C, CE, d (\*) and DE with the Professional Ability Certificate (PAC). There are also identified published in the OJ three joint instructions of MPWT with other ministries, concretely:

- ♠ Instruction of MPWT and MEFWA No. 1037/1, dated 12-4-2011 "On assessment and management of environmental noise" (published in OJ No. 55, page 2305; publication date: 10-05-2011)
- ♦ Instruction of MPWT and MoJ No.4728, dated 7-11-2011 "On approval of type contract of coownership management" (published in OJ No. 160, pg 7666; publication date: 09-12-2011)
- ♦ Instruction of MPWT and MoF No. 6, dated 17-2-2011 "On some amendments and additions to Instruction No.6257, dated 2.9.2008 "On specification of subsidy rates for families benefiting state supported credits", as amended" (published in OJ No. 23, pg 849; publication date: 23-03-2011)

The latter (No. 6), although being a joint instruction with the Ministry of Finance, is apparently part of the index series, where all "standard" instructions of MPWTT are listed and shall be calculated as such. Meanwhile, joint instructions No. 1037/1 and 4728, due to methodological reasons, shall not be part of calculations. In the meantime, following the research in sources other than the Official Journal, the MPWTT does not prove to have issued any instruction with index number higher than "17" during 2011 (although it is not theoretically excluded). This means that during 2011 MPWTT has issued at least

1	2	3	4	5	6	7	8	9	10
11	12	13	14	15	16	17	3	606/	

17 instructions with simple index + 1 instruction of non-ordinary index + 3 joint instructions, of which only the one with index number "6" shall be included in the calculation.

As a conclusion, out of a total of 18 MPWTT instructions, only 16 are found de facto published in the Official Journal. Instructions No. 13 and 15 prove to be unpublished. They are neither published in MPWTT official website, nor in any other governmental portal. The grid table below provides a visual presentation of absences reported in the publication of these instructions in the Official Journal 2011.

*In orange boxes:* corresponding index numbers of instructions which are not published in the OJ, whose title and content can not be found.

To conclude, as indicated by the colored boxes:

at least 2 instructions of MPWT, issued in 2011, are not published in the Official Journal (11% of the total)





## **Instructions of the Ministry of Environment, Forests and Water Administration, (MEFWA)**

The Ministry of Environment, Forests and Water Administration (MEFWA) issues a small number of instructions within a year. This ministry's instructions are also indexed according to an ascending numeric order. This means that the index series starts up at the begin-

ning of each year with number "1" and closes down with the index number that the last instruction issued during that year will take (till December, 31st). In the Official Journals 2011, it is found only one istruction published, concretely:

◆ Instruction No 2, dated 26-04-2011 - "On some amendments to Instruction of ME-FWA No. 4, dated 25.8.2010 "On technical requirements for allocation of plots of lands and groups of plots of land for use"

(published in OJ No. 66, page 2669; publication date: 28-05-2011)

There are no data (in the official website of Council of Ministers, reports, strategies etc) to report the existence of another instruction that would have an index number higher than "2", and prejudice the result of verification. Also, no CoM instruction was encountered, with a fractioned index number. Indeed, there is a joint instruction of MPWTT and MEFWA for which it is almost impossible to identify the launching institution. This is the instruction No.1037/1, dated 12-4-2011 - "On

assessment and management of environmental noise", published in the Official Journal No 55, Page 2305; Date of publication: 10-05-2011. Due to methodological reasons, this shall not be part of calculations (see: On "CPII" Methodology). It is worth stressing that the official website of MEFWA is "regularly"inaccessible. In such circumstances, it is hard to formulate firm assumptions regarding the online publication of instructions issued by this ministry.

To conclude:

## at least 1 instruction of MEFWA, issued in 2011, is not published in the Official Journal (50% of the total)

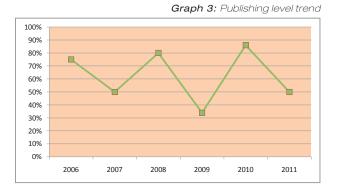
Tabela 6 offers a detailed presentation (on numeric values) of the publishing level of the MEFWA instructions, year after year (2006-2011).

*The publishing level trend* of MEFWA instructions (2006-2011) indicates increases and decreases (graph 3). Year

Viti	Totali i udhëzimeve	Udhëzime të botuara në FZ	Udhëzime të pabotuara në FZ
2006	7	5	2
2007	10	5	5
2008	5	4	1
2009	3	1	2
2010	7	6	1
2011	2	1	1

TAB. no 6

after year the ascending and descending values counterbalance each other, making the performance evaluation (either positive or negative) practically impossible. However, 2010 marks the highest values of act publishing level, while another decrease is noted in 2011.





## **Instructions of the Ministry of Agriculture, Food and Consumer Protection (MAFCP)**

The Ministry of Agriculture, Food and Consumer Protection (MAFCP) issues a small number of instructions within a year. It uses a regular indexing system for this type of act. The research in all the Official Journals of 2011 has identify four published in-

struction from this ministry, respectively no. 5, 11, 13 and 16. After searching into other alternative official sourses, it did not result that this ministry issued any other instruction bearing an index number higher that 16.

◆ Instruction No 16, dated 29-08-2011 - "On food additives other than colorants and sweeteners". (published in OJ 134, Page 6019; Date of Publication: 30-09-2011)

Following the research in other official documents, no other MAFCP instruction was reported with a number exceeding "16", although it may not be theoretically excluded. For the purpose of illustration, in 2010 MAFCP had published in the Official Journal only the Instruction No. 1 while CPII managed to identify instruction No. 19 of the same year. Furthermore, on 13 April 2012 the Center of Official Publications published an Additional Official Journal with 4 other instructions of MAFCP issued during 2010, specifically those No. 20, 21, 22, 23 dhe 25. On the other hand, in 2011 MAFCP has issued an instruction with fractioned number. It is specifically related to the "Instruction of MAFCP and MoF No.2/4, dated 8.2.2011 "On implementation of DCM No. 27, dated 12.1.2011 "On determination of basic criteria, sectors to be supported and measures of benefitting from the agriculture fund and rural development program". This is an instruction launched by MAFCP and not by the Ministry of Finance.

It suggests that this instruction is preceded by issuance of Instruction No. 2 but also of 2/1, 2/2 and 2/3 by MAFCP. These instructions are not found published in the Official Journal. They are missing in the index series and shall be *a priori* calculated as unpublished.

Further, another joint instruction of MAFCP and MoF is found published in the Official Journal 2011, having a non-systematic index number. This is Instruction No.4363, dated 15.9.2011, "On expenses and financial cost for implementation of procedures of collection of financial obligations from the debitors that have benefitted from the farmers' payment for the identification of animal system and the Grand Aid project, generated from Japonese grants for the sector of agriculture and food". The title of act suggests it is launched by MAFCP and shall be calculated as such. The grid table shows a visual presentation of absences in publication for MAFCP instructions during 2011.

1	2	2/1	2/2	2/3	2/4	3	4	5	6
7	8	9	10	11	12	13	14	15	16
43	63			,		,			,

*In orange boxes:* corresponding index numbers of instructions which are not published in the OJ, whose title and content can not be found.

*In yellow boxes:* index numbers corresponding to unpublished instructions which are identified by CPII both as title and content (see: Table No.7, pg 31).

As a conclusion:

at least 15 instructions of MAFCP, issued in 2011, are not published in the Official Journal (75% of the total)



#### **METHODOLOGICAL NOTE:**

The following listed ministries apply a different indexing order for the instructions they issue. In fact, more than act's index numbers they give the impression of being protocol numbers that "baptize" or "tagg" the instruction. It is not excluded in certain cases that the index number is the continuity of an indexing order used from several years uninterrupted. This makes it difficult, not to say impossible the evaluation of the regularity of the index order (series), which is the basic tool in the monitoring method used by CPII. This is to be considered an "arbitrary" indexing order. As result of not being objectively able to examine consistency of the index order on calendar basis where the missing parts would have been noted and identifyed for a given year, CPII

will be limited only in applying the Factual Component of verification for the following ministries. In other words, identification of those instructions missing the publication in Official Journal will be done through examining the official web pages and other relevant government documents (reports, strategies, etc). Since these ministries do not publish on their official webpage the instructions they issue (with rare exceptions), the monitoring results for these ministries' instructions will be considered methodologically "fragile". Nevertheless, the monitoring findings regarding instructions issued by these ministries which are left un-published, can not be smaller in any case than reported below. On the contrary, in any case, the result tends to be higher in theory.



## **Instructions of the Ministry of Internal Affair**

Following a detailed review of all the 2011 Official Journals, it was evidenced the publication of 5 instructions issued by the Minister of Interior, specifically:

- ♦ MoI Instruction No.243, dated 8.6.2011 "On taking and coordination of measures to ensure public order, enhance public security and meet standards during touristic season." (Published in the Official Journal No. 134, Pg. 6019; Date of publication: 30-09-2011)
- ♦ MoI Instruction No.254, dated 10.6.2011 "On constitution of local government bodies" (Published in the Official Journal No. 134, Pg. 6019; Date of publication: 30-09-2011)
- ♦ MoI Instruction No.254/1, dated 10.8.2011 "On constitution of district council" (Published in the Official Journal No. 134, Pg. 6019; Date of publication: 30-09-2011)
- ♦ MoI Instruction No.394, dated 3.11.2011 "On procedures for supply of Albanian citizens with biometric passports"
  (Published in the Official Journal No. 134, Pg. 6019; Date of publication: 30-09-2011)
- ♦ MoI Instruction No.394/4, dated 11.11.2011 "On an amendment to Instruction No. 308 dated 8.5.2009 "On supply of citizens with biometric passports", as amended (Published in the Official Journal No. 134, Pg. 6019; Date of publication: 30-09-2011)

After searching into other alternative official sourses, no other instruction, issued by this ministry was found as unpublished in the Official Journal of 2011.

As a conclusion:

thera are five instructions issued by MIA during 2011 published in Official Journal of that year





### **Instructions of the Ministry of Economy, (METE)**

A review of all the 2011 Official Journals revealed 3 published instructions issued by the Minister of Economy, Trade and Energy (listed below). The search conducted upon the official website of

this Ministry revealed the instruction no. 718, dated 03.10.2011, "on evaluation method of financial guarantes for mineral licences (permits)". This instruction results to be unpublished in the 2011 Official Journal.

- ◆ Instruction No.5380, dated 20.7.2011 "On procedures of sales by public auction of assets of anonymous companies with state capital under liquidation"

  (Published in the Official Journal No. 134, Pg. 6019; Date of publication: 30-09-2011)
- ♦ Instruction No.622, dated 7.9.2011 "On registration of titles in the company "Qendra e Regjistrimit të Aksioneve" sh.a. Tiranë"
  (Published in the Official Journal No. 134, Pg. 6019; Date of publication: 30-09-2011)
- ♦ Instruction No.906, dated 21.11.2011 "On implementation of DCM No.529, dated 8.6.2011 "On determination of criteria, procedure and method of renting, right of use or other contracts of public property".

(Published in the Official Journal No. 134, Pg. 6019; Date of publication: 30-09-2011)

As a conclusion:

at least 1 instructions of METE issued in 2011, is not published in the Official Journal (25% of the total)



## Instructions of the Ministry of Labor, Social Affairs and Equal Opportunities (MLSAEO)

Four published instructions of the Ministry of Labor, Social Affairs and Equal Opportunities, ML-SAEO were identified following a review of all the 2011 Official Journals (no. 4, 113, 114 and 115).

The search on the official website of this Ministry or alternative official sources in which acts are published, did not reveal any instructions left unpublished in the 2011 Official Journal.



### **Instructions of the Ministry of Justice (MoJ)**

Following a detailed review of all the 2011 Official Journals, the publication of 2 instructions of the Ministry of Justice was evidenced. These are in fact joint instructions with other institutions, specifically Instruction No. 3880/3, dated 03.06.2011, is a joint instruction with the Ministry of Interior Affair,

whereas, Instruction No. 4196/1, dated 17.03.2011, is a joint instruction with the Ministry of Finance. The search into other official sources in which acts are published, did not reveal any other instructions of this Ministry left unpublished in the 2011 Official Journal.



### **Instructions of the Ministry of Health (MoH)**

Following a careful review of the 2011 Official Journals, no instructions of the Ministry of Health were reported published. In the meantime, the search into

other official sources in which acts are published, did not reveal any other instructions of this Ministry left unpublished in the 2011 Official Journal.

## Instructions identified (title and/or content) as unpublished in the Official Journal 2011

Tab. no 7

No.	INSTRUCTION TITLE	Index number	Name of ministry	Date of Issue
1	"ON PREPARATION OF STATE BUDGET AND SPECIAL FUNDS"	8	MoF	02.03.2011
2	"ON PREPARATION OF STATE BUDGET AND SPECIAL FUNDS"	8/2	MoF	08.07.2011
3	"ON PREPARATION OF STATE BUDGET AND SPECIAL FUNDS"	8/3	MoF	8 /07/2011
4	"ON IMPLEMENTATION OF 2011 BUDGET"	4	MoF	27.01.2011
5	ON PROCEDURES OF EQUIVALENCE OF HIGH SCHOOL DIPLOMAS AND REGISTRATION WITH SECOND SESSION OF STATE MATURA 2011 OF ALBANIAN CITIZENS WHO HAVE FINISHED HIGH SCHOOL STUDIES ABROAD	26	MES	26.07.2011
6	ON MEASURES FOR CONDUCTING EXAMINATIONS OF SECOND SESSION OF STATE MATURA 2011	27	MES	26.07.2011
7	ON WAY OF EVALUATION OF FINANCIAL GUARANTEES OF MINE PERMITS	718	METE	03.10.2011



## 4

#### **MONITORING LEGITIMACY**

## THE JUDICIAL BRANCH

e system of government in the Republic of Albania is based on the separation and balancing of legislative, executive and judicial powers. (*Article 7 of the Constitution*).

The judicial brach of power provides for the supervision and protection of the key norms in place, for purposes of achieving the development of a regular social life. In the Republic of Albania, the judicial power is exercised by the Supreme Court, as well as the courts of appeal and courts of first instance. (*Article 135 of the Constitution*).

The organic Law No. 8436, dated 28.12.1998 "On the organization of the judiciary branch in the Republic of Albania" regulates on its entirety the organization of justice based on the country's Constitution, whereas the activity of the Supreme Court is regulated by a specific organic Law, No. 8588, dated.15/03/2000 "On the organization and functioning of the Supreme Court in the Republic of Albania."

One of the most important functions of the Supreme Court is the unification of judicial practice in the Republic of Albania. For the unification and amendment of the judicial practice, the Supreme Court has the right to select judicial issues for examination in the Joint Colleges (panels). Decisions of the Supreme Court are obligatory in terms of execution.

The Law no. 8588, dated 15/03/2000 "On the organization and functioning of the Supreme Court in the Republic of Albania.", has given a special importance to the promulgation and publication of the decisions ruled by this court. Article 19 of this law explicitly stipulates that:

- 1. The decisions of the Supreme Court are proclaimed with the reasoning no later than 30 days from the date of the termination of the judicial examination.
- 2. The decisions of the Joint Panels, along with the reasoning of the minority, shall be published in the Periodical Bulletin of the Supreme Court.
- 3. Decisions for the unification and amendment of the judicial practice<sup>1</sup> are published in the upcoming issue of the Official Journal.

The lawmaker has explicitly stipulated on point 3 of Article 19 the obligation for publication in the very first issue of the Official Journal of the decisions for the unification and amendment of the judicial practice (HC unification decisions).

This article contains a double obligation: besides being published in the Official Journal, this must be done at the first possible moment (explicitly: in the very upcoming issue of the Official Journal). Scrupulous implementation of legal modalities regarding publication of unifying decisions of the Supreme Court provides for a uniform interpretation of laws in compliance with the *principle of legal certainty*.

It is through such decisions of the Supreme Courts' Joint Panels that judgements' uniformity and law interpretation during court proceedings is ensured by the entire troop of judges in the Republic of Albania (about 350). Lack of their publication in the Official Journal would *apriori* lead to failure in fulfilling the aimed goal of the Supreme Court: the unification of judicial practice.

On the other hand, the reason why the Legislator has specified that such types of decisions shall be published in the very first issue of the Official Journal, relates to the fact that judges in lower level courts have to get to know and familiarized with them as soon as possible, so that the practice already unified through the legal interpretation of the Supreme Court is reflected in proper time in the relevant cases that are being or shall be examined.

Based on all that is exposed above, the unifying decisions of the Supreme Court, in the framework of this monitoring, will be evaluated both in terms of their publication and the legal time frame of publication in the Official Journal. The monitoring team has evidenced in a special column of Table No.3 and No. 5, the Official Journal in which the Supreme Court's unifying decision is published, and has roughly calculated which one had to be the 'nearest' issue for that publication.





### **Unifying Decisions of the Supreme Court**

#### Publication in the Official Journal

During 2011 the Joint Benches of the Supreme Court have taken at least 15 decisions. Most of them are unifying decisions (13). Five civil unifying decisions and six criminal (penal) unifying decisions are already published in the official website of the Supreme Court (a total of 11). Meanwhile, 3 criminal unifying decisions and 4 civil unifying decisions (a total of 7) are found published in the Official Journal 2011. Only by this simple confrontation, it follows that at least 4 Unifying Decisions of the Supreme Court were not published in the Official Journal 2011 during 2011. Upon a request for information from the Secretary

Office of the Supreme Court, it follows that civil judgments No. 6 and 7 rendered by the Joint Benches of the Supreme Court in 2011 are also unifying ones. They are found published neither in the official journal of the Supreme Court, nor in the Official Journal 2011. The reason is linked with the non-clarification of the minority's opinion in respect of the decision, being a must so that it may be processed for publication in the Official Journal. Further, this secretary office confirmed that criminal decision No.5 and civil decision No.3, although rendered by the Joint Benches, are not unifying. Consequently, their publication in the Official Journal is not a legal obligation.

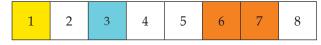
As a conclusion it may be said that:

Four (4) Unifying Decisions of the Supreme Court remained unpublished in the Official Journal of 2011.

*In the mean time:* 

Civil UDSC nr. 6 & 7, of June 2011, are still un-proclaimed, thus overpassing every legal time-limit, due to lack of the minority's arguments in the court decision. These UDSC are conseguently also unpublished in the OJ 2011.

#### Civil decisions



#### **Penal decisions**

1 2 3	4	5	6	7
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White: UDSC published in the Official Journal

Yellow: UDSC unpublished in the OJ but published in the official

website of the Supreme Court

Light blue: Decisions of non-unifying Joint Benches (their publication

is not required by law)

**Orange:** UDSC t-s which are published neither in the website, nor

in the Official Journal 2011 as the minority's opinion is

 $not\ transcribed.$ 

Tab. no 8

DECISION'S NO.	INDEXING ATTRIBUTES	ТҮРЕ	DATE
1	Nr.3/2/1/1 i Regj. Themeltar	Penal	20.01.2011
4	Nr.7/6 i Regj. Themeltar	Penal	15.04.2011
6	Nr.9 i Regj.Themeltar	Penal	30.09.2011
1	Nr.4/3 i Regj.Themeltar	Civil	17.01.2011
6	Nr.4 i Regj.Themeltar	Civil	01.06.2011
7	Nr.5 i Regj.Themeltar	Civil	01.06.2011

#### TIME FRAME FOR UDSC PUBLICATION IN THE OFFICIAL JOURNAL

During 2011 all unifying decisions of the Supreme Court (a total of 8) are published in the Official Journal, significantly exceeding the scheduled legal time limit. The longest delay is reported in the case of the criminal unifying decision No 3 dated 24.01.2011 (No.8/7 of Basic Registry), which is published after 9 months from the date of announcement (Official Journal No.166, dated 27.12.2011).

The average delay of publication in the Official Journal 2011 of the UDSC result to be about 4.7 months in the best case and about 5.4 months in the case of calculation of the earliest potential official journal (minimum deadline available for the decision publication). *Table 9* provides a full presentation of these data for the seven Unifying Decisions of the Supreme

Court in 2011. The two last columns provide a calculation of which would be the earliest and the most recent potential Official Journal, where each of the reviewed Unifying Decisions of the Supreme Court should be published. This calculation has also taken into account the legal time limits available for act publication by the Center of Official Publications, in conformity with article 6 of Law No. 8652 "On Center of Official Publications", as amended by Law No. 9091/2003.

We reiterate that article 19, points 1 and 3 of Law No 8588, provides for respectively: "Decisions of the Supreme Court are announced reasoned not later than 30 days after the completion of the judicial review. Decisions on standardization or amendment of the case law are published in the earliest number of the Official Journal".

As a conclusion:

the average publication delay in the Official Journal of the UDSC given in 2011, is approximately 5 months

Tab. no 9

NO.	INDEXING NUMBER OF UDSC	ТҮРЕ	DATE	OFFICIAL JOURNAL WHERE IS PUBLISHED	OJ WHERE SHOULD BE PUBLISHED (MIN)	OJ WHERE SHOULD BE PUBLISHED (MAX)
1	Nr.3/2 i Regj.Themeltar Nr.2 i Vendimit	Civil	21.01.2011	Nr. 114, dt. 17.09.2011	Nr. 12, dt. 23.02.2011	Nr. 18, dt. 07.03.2011
2	Nr.8 i Regj. Themeltar Nr.4 i Vendimit	Civil	30.05.2011	Nr. 142, dt. 21.10.2011	Nr. 90, dt. 05.08.2011	Nr. 95, dt. 17.08.2011
3	Nr.6 i Regj. Themeltar Nr.5 i Vendimit	Civil	31.05.2011	Nr. 184, dt. Dhjetor 2011 (ka dalë nga shtypi në 22.02.2012)	Nr. 90, dt. 05.08.2011	Nr. 95, dt. 17.08.2011
4	Nr.7 i Regj. Themeltar Nr.8 i Vendimit	Civil	10.06.2011	Nr. 140, dt 14.10.2011	Nr 93, dt 12.08.2011	Nr 98, dt 25.08.2011
5	Nr.5/4/2/2 i Regj. Themeltar Nr.2 i Vendimit	Penal	24.01.2011	Nr. 140, dt. 14.10.2011	Nr. 13, dt 28.02.2011	Nr. 18, dt 07.03.2011
6	Nr.8/7 i Regj. Themeltar Nr.3 i Vendimit	Penal	24.01.2011	Nr. 166, dt 27.12.2011	Nr. 13, dt 28.02.2011	Nr. 18, dt 07.03.2011
7	Nr.6/5 i Regj. Themeltar Nr.7 i Vendimit	Penal	14.10.2011	Nr. 179, dhjetor 2011 (ka dalë nga shtypi në 22.01.2012)	Nr. 152, dt 21.11 2011	Nr. 158, dt 02.12.2011

#### **ANALYSIS OF DELAYS IN PUBLICATION, 2006-2011**

## Unifying Decisions of the Supreme Court

The legal timeline for the publication of the UDSC in the Official Journal has been constantly subject to monitoring and evaluation in the context of the annual "Transparency of State Publications in the Republic of Albania" reports over the years.

The Law no. 8588, dated 15/03/2000 "On the organization and functioning of the Supreme Court in the Republic of Albania.", has given a special importance to the promulgation and publication of the decisions ruled by this court. Article 19 of this law explicitly stipulates that:

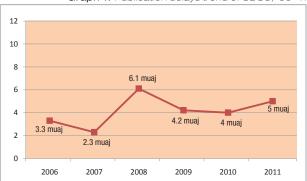
- 1. The decisions of the Supreme Court are proclaimed with the reasoning no later than 30 days from the date of the termination of the judicial examination.
- 2. The decisions of the Joint Panels, along with the reasoning of the minority, shall be published in the Periodical Bulletin of the Supreme Court.
- 3. Decisions for the unification and amendment of the judicial practice<sup>1</sup> are published in the upcoming issue of the Official Journal.

Considering the explicit definition of Article 19/3, the authors of this monitoring report have identified "the earliest issue of the Official Journal" in which the UDSC should have been published, starting to count from the date on which the judgment was announced (human error margin: 5-10%). It is clear that any delays in the proclamation of the UDSC,

in breach of the time limits imposed by Article 19, point 1, would automatically lead to a breach of point 3 of the same article (19).

Table 10 gives a full list of the UDSC for the five-year period under survey (2006-2011). The last columns on the right side of the table indicates the Average publication delay in the Official Journal for the UDSC issued during the 6-year period, 2006-2011. Calculations for the time-line is based on the legal provisions as set by the Article 19/3 of the Law No. 8588, dated 15.03.2000 "On the organization and functioning of the Supreme Court."

The Graph below visualises the trend of delays in publication of the UDSC, for the peroid 2006-2011.



Graph 1: Publication delays trend of UDSC, '06-'11

Tab. No. 10

YEAR	DECIDED CASES BY JOINT COLLEGES OF THE SC	UDSC	CIVIL UDSC	PENAL UDSC	UDSC UNPUBLISHED IN OJ	AVERAGE PUBLICATION DELAY OF UDSC IN OJ
2011	15	13	7	6	6	4.7 Months
2010	2	1	1	0	0	4 Months
2009	18	8	3	5	0	4.2 Months
2008	4	2	1	1	0	6.1 Months
2007	27	9	1	8	1	2.3 Months
2006	14	6	6	0	0	3.3 Months



## 5

#### **MONITORING LEGITIMACY**

## THE CONSTITUTIONAL COURT

ven though in the framework of this study, publication of the Constitutional Court Acts is treated after the Chapter on the Judicial Powers, this court on its own is not a part of the common judicial system. It has a special jurisdiction for the verification of the constitutionality of laws and other normative acts. The Constitutional Court guarantees respect for the Constitution and makes final interpretation of it (Article 124/1 of the Constitution). In the exercise of its duty, it is subject only to the Constitution (Article 124/2 of the Constitution). The competencies of the Constitutional Court are set out in Article 131 of the Constitution, according to which this organ decides on:

- compatibility of law with the constitution or with international agreements as provided in article 122 of the Constitution;
- compatibility of international agreements with the Constitution, prior to their ratification;
- compatibility of normative acts of the central and local organs with the Constitution and international agreements;
- conflicts of competencies between powers, as well as between central government and local government;
- constitutionality of the parties and other political organizations, as well as their activity, according to article 9 of this Constitution;
- dismissal from duty of the President of the Republic and verification of the impossibility for him to exercise his functions;
- issues related with the election and incompatibility in exercising the functions of the President of the Republic and of the deputies, as well as the verification of their election;
- constitutionality of the referendum and verification of its results;
- final adjudication of the individual complaints for the violation of their constitutional rights to due process of law, after all legal means for the protection of those rights have been exhausted.

The organization and functioning of the Constitutional Court is regulated by the organic law no. 8577, dated 10.2.2000. According to specification in article 2 of this law: "The Constitutional Court is the highest instance that guarantees

respect for the Constitution and makes final interpretation of it."

While being a negative legislator *sui generis*<sup>1</sup>, the decisions of the Constitutional Court are of special importance. Law No. 8577 has paid a special attention to the publication of those decisions. Article 26 of this law stipulates that:

- Decisions of the Constitutional Court are final. They are published in the Official Journal and enter into force on the day of their publication. When decision concerns the protection of constitutional rights of the person, the Court may decide to have its decision enforced on the day of its proclamation.
- 2. The organ, which publishes the Official Journal, is obliged to publish the decisions of the Constitutional Court, no later than 15 days after the decision is presented for publication at said organ.
- 3. The Constitutional Court prepares annual summary of its decisions.

Regarding publication timelines of the CC decisions in the Official Journal, the organic law no, 8577, dated 10.2.2000, does not set a deadline for the CC, as to when is it to send the decision for publication to the SPC, but on the other hand, it sets a deadline for the latter as to when is it to carry out the publication of the DCC, in an explicit way: "no later than 15 days after the decision is presented at said organ (SPC)."

Whereas, law no. 8502, dated 30.6.1999 "On establishment of SPC", amended, explicitly sets out that: "The responsible organ is obliged to submit for publication to the SPC the acts foreseen under paragraph "a" of article 2 of the above law, within 3 days from their approval and, in specific cases, within no later than 15 days." (Article 6, amended by Law No. 9091/2003). This makes it difficult to evaluate what would be the strict official deadline for the publication of the DCC in the Official Journal. The law no. 8577, dated 10.2.2000, "On the organization and functioning of the Constitutional Court" does not reregulate publication time-terms, thus representing a void in this direction. Under these circumstances, evaluation of the publication time limits of the decisions of the Constitutional Court will not by subject to evaluation under this monitoring report.

<sup>1 - &</sup>quot;Constitutional Right" Luan Omari; Aurela Anastasi, 2010 revised edition, pg. 418





### **MONITORING RESULTS, 2011**

### **Decisions of the Constitutional Court**

#### Publication in the Official Journal

During 2011, the Constitutional Court judged 53 decided cases (Source: official website of the CC). Research shows that there are 53 decisions (judgements) of the Constitutional Court published in the Official Journal 2011, meaning that:

all Constitutional Court decisions of 2011 are published in the Official Journal

#### Act's Publication Analyses, 2006-2011

The *Table on the right* provides a numerical presentation of all judgements (decisions) given by the CC from 2006 to 2011. They are all published by the in the Official Journal for each year, as evidenced by the annual reports on the Transparency of State Publications in the Republic of Albania, from 2006 to 2011.

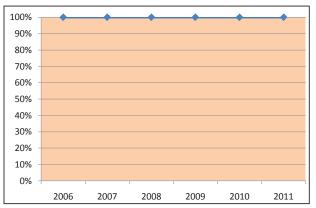
Consequently, *the level of compliance* of the Constitutional Court with its own organic law is at 100%. (with special regards to Article 26, points 1 & 2, Law No. 8577, dated 10.2.2000. "On the organization and functioning of the Constitutional Court in the Republic of Albania").

The publishing level trend of the Constitutional Court judgments (decisions) in the Official Journal is represented by a straight horizontal line, which, in its vertical axe, remains at the maximum value of 100% for the whole time period 2006-2011 (*Graph 5*).

These results rank the Constitutional Court of the Republic of Albanian in the top of the list among central institutions with regard to acts' publication level in the Official Journal, just the same as the Parliament, with no acts left un-published over the years.

Year	Totai issued	Published in OJ	Unpublished
2006	30	30	0
2007	45	45	0
2008	29	29	0
2009	32	32	0
2010	38	38	0
2011	53	53	0

Graph 5: Publishing level trend, 2006-2011



## SECOND PART

### ACTS' PUBLISHING LEVEL ANALYSES, 2006-2011

\* \* \*

The Assembly ratified UN Convention "On the Rights of the Child" on 27<sup>th</sup> February 2012. This Convention is often referred to as the first international act ratified by the parliament after the collapse of communist regime<sup>1</sup>. The twentieth anniversary of the Convention coincides with the jubilee of the 100<sup>th</sup> anniversary of the Albanian state, thus assuming a special significance.

During these two decades, principles and rules of the Convention on the Rights of the Child have been substantially reflected in a large number of our domestic legislative acts. According to a an extensive study conducted by CPII in cooperation with UNICEF, the principles of this Convention are reflected in 7 laws with exclusive focus on children and on more than 61 other sectorial laws governing a wide range of different areas (inter alia, Constitution and 8 most important Codes of the Republic of Albania).

During the last two decades the Republic of Albania has ratified a significant number of international agreements, signed or acceded to conventions, treaties and protocols. In the circumstances when the efforts to approve a national constitution by a wide consensus failed several times until 1998, the principles embodied in interna-

tional conventions played a key regulatory role in national developments during the first 7-8 years of the transition. Their principles are intensively embodied in the vast majority of our domestic legislation. The Convention for Children's Rights clearly demonstrates the extraordinary impact of principles reflected in international acts in our domestic legislation.

Unfortunately, in these 20 years (particularly the first decade of transition<sup>2</sup>) no focus was placed for the publication in the Official Journal of these acts, which determined the democratic path of Albania during the years of transition. Thus, for instance the Convention for the Rights of the Child (UN) was never published in the Official Journal as a text officially translated in Albanian language. Also, the ratifying law of this Convention is not published.

In the best case (and there are only 2 similar cases in 20 years), the texts of Conventions in Albanian language are published after many years such as the UN Convention "On elimination of all forms of discrimination against women". Its publication in Albanian language was made possible only 15 years after the ratification (Additional Official Journal 33, dated 15/10/2008<sup>3</sup>).

<sup>3</sup> About 5 months after the Ombudsman's submission to Assembly of the Special Report No. 1 in respect of unpublished Conventions



This act was signed by the Republic of Albania on 26 January 1990 and was ratified on 27 February 1992

The most critical part of international acts ratified by the Republic of Albania belong to the first decade of pluralism. At that time, the political will to rapidly adopt the universally accepted international standards was comprehensive and was not compromised by political discriminations. The reasons for rapid and firm adoption of international standards by Albania through their signature and ratification were dictated by the need for a quick opening to values to which the countries with consolidated democracy were aligned.

In 1996, Albania signed the EC "Convention for Protection of Human Rights and Fundamental Freedoms". This vital convention ratified by a law which entered into force immediately, was translated in Albanian language and was published in the Official Journal after 12 years. It should be stressed that in the area of human rights, the Constitution of 1998 sets ECHR directly in motion, classifying it at the top of the body of international acts signed by the Albanian state. This is one of the rare cases in Europe where the international act, even formally, is at the same hierarchy with the national establishing act.

The Abanian Constitution has given a special attention to the process of binding international agreements and treaties. In its part one, "Basic Principles", it stipulates that "The Republic of Albania applies international law that is binding upon it"(*Article 5*).

In the human rights area, it has directly applied the European Convention of Human Rights and has promoted it to a constitutional norm while emphasizing that "These limitations may not infringe the essence of the rights and freedoms and in no case may exceed the limitations provided for in the European Convention on Human Rights" (*Article 17/2*).

International agreements rank second after the Constitution on the hierarchy of normative acts that are effective in the entire territory of the Republic of Albania (Article 116/1). Publication of their text body comprises both, a constitutional and legal obligation as, according to Article 117/3 of the Constitution: "International agreements that are ratified by law are promulgated and published according to the procedures that are provided for laws. The promulgation and publication of other international agreements is done according to law".

Any international agreement that has been ratified constitutes part of the internal juridical system after it is published in the Official Journal of the Republic of Albania... (*Article 122/1*). An international agreement, which has been ratified by law, has superiority over laws of the country that are not compatible with it (*Article 122/2*).

For an agreement to be implemented in compliance with the constitutional understanding, it is necessary that, like in the case of laws, the content of the acts it contains is made known in the Albanian language (logical deduction) to the Albanian State organs and all the Albanian citizens.

In 2002 the Ombudsman (at that time, Mr. Dobjani) launched a study which reported that "a large number of international acts ratified by Albania before and after 1990 were not published in the Official Journal. Of these, we may cite the extradition treaty with the United Stated of America ratified since the 1930-s<sup>4</sup>. In Special Report No. 1 which the Ombudsman submitted to the Assembly in 2008, he observed that the issue still remained unsolved with regard to 75 international acts identified since 2002.

However, CPII had some reservations about the figures personally referred by the Ombudsman. Errors were reported in the list of international acts identified by him as not published in Albanian language in the Official Journal. In fact, they do not mitigate the issue in question. The filter of the Ombudsman was in fact "nonsubtle".

Being specialized to track acts "escaping "publication in the Official Journal, from September 2011 to early February 2012 CPII launched a comprehensive assessment of the situation about the unpublished international acts during the period 1992-2012.

One of the most important methodological stages of this special monitoring was the careful study of all Official Journals published during these twenty last years. The working group had to initially provide the full collection of Official Journals for the period subject to monitoring. Unfortunately, the Center of Official Publications possesses a regular collection of Official Journals only for editions published after 2002. In these circumstances, CPII launched an intensive cooperation with the National Library for digitalization of the full collection of Official Journals, 1992-2002. The process for consolidating the research lasted about three months. By the end of the process, exactly 268 Official Journals were recovered which belonged to this first decade. In the meantime, the whole collection examined by the working group for the entire 20-year period consisted of about 200 thousand Official Journals, 46 of which were Additional Official Journals.

This verification reported that the number of international acts signed by Albania only during last 20 years but whose text is still not published in the Official Journal, is much higher than the one referred to by the Ombudsman in 2008 (which in fact refers to a period of more than 70 years). Specifically, only during the last 20 years (more precisely, from 1990 to 2005 when the issue began to be addressed), 188 international acts legally ratified by the Assembly, whose texts are not published, were reported. In theory, this number may be even larger, considering that some of the ratifying laws have not been included in the Official Journal (as the case of the Convention for Children's Rights).

In this stock of 188 international acts there are more than 50 conventions of which 25 are UN Conventions and 10 are Council of Europe Conventions. There are also more than 15 protocols while the remaining documents are mainly bilateral and multilateral treaties (about 10) and agreements (more than 100). They are inter-state agreements or agreements on governmental borrowing or different development programs. Of these, we may highlight bilateral treaties with the neighboring countries, Italy, Greece or Macedonia. Interestingly, the Albanian State has never published the text of the agreement "On demarcation of the continental shelf with Italy", ratified by Law No 7685 dated 15.03.1993.

Further, it is noted that a certain number of bilateral agreements of Albania with its eastern neighbor, Macedonia, are not published in the Official Journal (about 7 identified in the framework of this monitoring study).

The table 11 lists chronologically all international acts identified by CPII as texts not published in the Official Journal. These findings are referred for further assessment to the responsible institutions, to fully determine their credibility and accuracy. CPII claims that the accuracy of its findings is more than 93 per cent but this should in no way prevent the responsible institutions to carry out their verifications, based on their research methods.

By the end of this process, CPII would recommend their translation in Albanian language and certification by the Ministry of Justice to be followed by the publication of texts of these international acts in a special edition of the Official Journal, which might be part of celebrations in the framework of 100<sup>th</sup> anniversary of independence, except being an indicator of seriousness of the already 100-year state.

Tabela Nr. 11

Number	Title of international act	Ratified by	Entry into force	Туре
1	CONVENTION ON THE RIGHTS OF THE CHILD	Law	missing	UN Convention
2	"CONVENTION RELATING TO THE STATUS OF REFUGEES", Geneva, on 28.7.1951 and "PROTOCOL RELATING TO THE STATUS OF REFUGEES", New York on 31.1.1967.	Presidential Decree	3 1992	UN Convention
3	EUROPEAN CULTURAL CONVENTION	Presidential Decree	5 1992	EC
4	AGREEMENT OF CRITICAL IMPORTS ACCORDED BY THE WORLD BANK (IDA)	Law No. 7578, dated 2.7.1992	3 1992	Bilateral Agreement
5	CONSULAR CONVENTION BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF GREECE	Law No. 7606, dated 15.9.1992	6 1992	Bilateral Convention
6	AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF TURKEY ON PROMOTION AND MUTUAL PROTECTION OF INVESTMENTS	Law No. 7607, dated 15.9.1992	6 1992	Bilateral Agreement
7	AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE EUROPEAN ECONOMIC COMMUNITY ON TRADE AND COMMERCIAL AND ECONOMIC COOPERATION	Law No. 7617, dated 6.10.1992	6 1992	Bilateral Treaty
8	ADDITIONAL PROTOCOL TO GENEVA CONVENTION OF 1949	Law No.7624, dated 14.10.1992	6 1992	UN Convention
9	CONSULAR CONVENTION BETWEEN THE REPUBLIC OF ALBANIA AND RUMANIA	Law No.7626, dated 20.10.1992	6 1992	Bilateral Convention
10	PROTOCOL OF COOPERATION IN THE FIELD OF PUBLIC ORDER AND SECURITY BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF TURKEY	Law No. 7633, dated 5.11.1992	7 1992	Bilateral Protocol
11	AGREEMENT ON COOPERATION IN MILITARY FIELDS OF TRAINING, TECHNOLOGY AND SCIENCE BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE REPUBLIC OF TURKEY	Law No.7634, dated 11.11.1992	7 1992	Bilateral Agreement
12	AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF ITALY ON DEMARCATION OF THE CONTINENTAL SHELF	Law No.7685, dated 15.3.1993	4 1993	Bilateral Agreement
13	BERNE CONVENTION FOR THE PROTECTION OF LITERARY AND ARTISTIC WORKS	DEKRET 487	4 1993	International Agreement
14	AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF HUNGARY ON ELIMINATION OF DOUBLE TAXATION CONCERNING THE TAXES ON INCOME AND CAPITAL	Law No.7686, dated 15.3.1993	4 1992	Bilateral Agreement
15	AGREEMENT ON ALLOCATION OF THE DEVELOPMENT CREDIT BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION	Law No.7694, dated 6.4.1993	5 1993	Bilateral Agreement
16	TREATY OF FRIENDSHIP AND COOPERATION BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF BULGARIA	Law No.7700, dated 22.4.1993	5 1993	Bilateral Treaty
17	TREATY OF GOOD NEIGHBORHOOD AND COOPERATION BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF TURKEY	Law No.7701, dated 22.4.1993	5 1993	Bilateral Treaty
18	AGREEMENT ON BILATERAL RELATIONS IN THE MILITARY FIELD BETWEEN THE MINISTRY OF DEFENSE OF THE REPUBLIC OF ALBANIA AND THE MINISTRY OF DEFENSE OF THE REPUBLIC OF HUNGARY	Ligj nr.7709, dated 18.5.1993	7 1993	Bilateral Agreement
19	AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF AUSTRIA ON PROMOTION AND PROTECTION OF INVESTMENTS	Law No.7712, dated 26.5.1993	7 1993	Bilateral Agreement
20	AGREEMENT ON LOAN GUARANTEE BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE EUROPEAN BANK FOR DEVELOPMENT AND RECONSTRUCTION ON THE PROJECT OF ALBANIAN TELECOMMUNICATION	Law No.7713, dated 27.5.1993	7 1993	Bilateral Agreement
21	BLACK SEA CONVENTION ON COOPERATION IN THE FIELDS OF CULTURE, EDUCATION, SCIENCE AND INFORMATION	Law No.7725, dated 23.6.1993	9 1993	Regional Convention (Black Sea)
22	CONVENTION AGAINST TORTURE AND OTHER CRUEL, INHUMAN OR DEGRADING TREATMENT OR PUNISHMENT	Law No.7727, dated 30.6.1993	9 1993	UN Convention

Number	Title of international act	Ratified by	Entry into force	Туре
23	AGREEMENT FOR COOPERATION BETWEEN THE MINISTRY OF DEFENSE OF THE REPUBLIC OF ALBANIA AND THE MINISTRY OF DEFENSE OF THE REPUBLIC OF BULGARIA	Law No.7728, dated 30.6.1993	9 1993	Bilateral Agreement
24	TREATY OF FRIENDSHIP AND COOPERATION BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF CROATIA	Law No.7737, dated 21.7.1993	10 1993	Bilateral Agreement
25	AGREEMENT ON MEMBERSHIP OF THE REPUBLIC OF ALBANIA IN THE ISLAMIC DEVELOPMENT BANK	Law No.7740, dated 21.7.1993	10 1993	Bilateral Agreement
26	CONVENTION ON PROHIBITION OF DEVELOPMENT, PRODUCTION, STOCKING AND USE OF CHEMICAL WEAPONS AND ON THEIR DESTRUCTION	Law No.7747, dated 29.7.1993	10 1993	UN Convention
27	ON RATIFICATION OF DEVELOPMENT AGREEMENT FOR TECHNICAL ASSISTANCE ON ECONOMIC REFORM BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA)	Law No.7751, dated 14.9.1993	12 1993	Bilateral Agreement
28	LOAN AGREEMENT BETWEEN ALBANIA AND KUWAIT FUND FOR ARAB ECONOMIC DEVELOPMENT FOR THE TRANSPORT PROJECT	Law No.7754, dated 6.10.1993	12 1993	Bilateral Agreement
29	AGREEMENT FOR THE DEVELOPMENT CREDIT BETWEEN ALBANIA AND INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) FOR THE TRANSPORT PROJECT	Law No. 7755, dated 6.10.1993	12 1993	Bilateral Agreement
30	AGREEMENT ON CREDIT ALLOCATION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT AGENCY (IDA) CONCERNING THE HOUSING PROJECT	Law No.7759, dated 14.10.1993	12 1993	Bilateral Agreement
31	CONVENTION BETWEEN THE REPUBLIC OF ALBANIA AND GREECE ON MUTUAL LEGAL ASSISTANCE IN CIVIL AND CRIMINAL MATTERS	Law No.7760, dated 14.10.1993	12 1993	Bilateral Convention
32	DEVELOPMENT CREDIT AGREEMENT ON THE AGRICULTURAL SECTOR REHABILITATION, ACCORDED BY THE WORLD BANK (IDA)	Law No.7766, dated 9.11.1993	13-1993	Bilateral Agreement
33	INTERNATIONAL CONVENTION ON THE ELIMINATION OF ALL FORMS OF RACIAL DISCRIMINATION	Law No.7768, dated 9.11.1993	13-1993	UN Convention
34	MEMORANDUM OF UNDERSTANDING BETWEEN THE MINISTRY OF DEFENSE OF THE REPUBLIC OF ALBANIA AND THE US DEPARTMENT OF DEFENSE	Law No.7775, dated 16.12.1993	15-1993	Bilateral Agreement
35	DEVELOPMENT CREDIT AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION ON THE PROJECT OF TECHNICAL ASSISTANCE FOR THE DEVELOPMENT OF SOCIAL PROTECTION NETWORK	Law No.7778, dated 22.12.1993	15-1993	Bilateral Agreement
36	DEVELOPMENT CREDIT AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION ON THE PROJECT OF LABOR MARKET DEVELOPMENT IN ALBANIA	Law No.7779, dated 22.12.1993	15-1993	Bilateral Agreement
37	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE REPUBLIC OF POLAND CONCERNING TAXES ON INCOME AND CAPITAL	Law No.7783, dated 26.1.1994	1 1994	Bilateral Agreement
38	MEMORANDUM OF UNDERSTANDING CONCERNING CONTACTS IN THE MILITARY FIELD AND COOPERATION BETWEEN THE MINISTRY OF DEFENSE OF THE REPUBLIC OF ALBANIA AND THE MINISTRY OF DEFENSE OF THE UNITED KINGDOM	Law No.7787, dated 2.2.1994	1 1994	Bilateral Agreement
39	CREDIT AGREEMENT ON RURAL DEVELOPMENT OF NORTHEASTERN REGION BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL FUND FOR AGRICULTURE DEVELOPMENT (IFAD)	Law No.7803, dated 9.3.1994	3 1994	Bilateral Agreement
40	AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF TUNISIA ON PROMOTION AND PROTECTION OF INVESTMENTS	Law No.7812, dated 14.4.1994	5 1994	Bilateral Agreement
41	FRAMEWORK DOCUMENT OF PARTNERSHIP FOR PEACE BETWEEN THE REPUBLIC OF ALBANIA AND THE ATLANTIC TREATY ORGANIZATION	Law No.7816, dated 20.4.1994	6 1994	Military Agreement
42	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF MALAYSIA ON ELIMINATION OF DOUBLE TAXATION AND AVOIDANCE OF FISCAL EVASION CONCERNING INCOME TAXES	Law No.7822, dated 11.5.1994	6 1994	Bilateral Agreement

Number	Title of international act	Ratified by	Entry into force	Туре
43	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE HIGH COMMISSARIAT OF UNITED NATIONS FOR REFUGEES	Law No.7833, dated 22.6.1994	8 1994	Bilateral Agreement
44	AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF AUSTRIA ON ECONOMIC BILATERAL RELATIONS	Law No.7834, dated 22.6.1994	8 1994	Bilateral Agreement
45	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL FEDERATION OF RED CROSS AND RED CRESCENT ASSOCIATIONS CONCERNING THE STATUS OF DELEGATION OF INTERNATIONAL FEDERATION FOR ALBANIA, ESTABLISHED IN TIRANA	Law No.7835, dated 22.6.1994	8 1994	Bilateral Agreement
46	CREDIT AGREEMENT ON THE AGRICULTURE SECTOR REHABILITATION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE FOREIGN ECONOMIC COOPERATION FUND, JAPAN (CECF)	Law No.7837, dated 29.6.1994	8 1994	Bilateral Agreement
47	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE REPUBLIC OF BULGARIA ON PROMOTION AND MUTUAL PROTECTION OF INVESTMENTS	Law No.7840, dated 7.7.1994	8 1994	Bilateral Agreement
48	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE REPUBLIC OF ROMANIA ON SCIENTIFIC AND TECHNOLOGICAL COOPERATION	Law No.7841, dated 7.7.1994	8 1994	Bilateral Agreement
49	DEVELOPMENT CREDIT AGREEMENT ON THE PROJECT OF SCHOOL REHABILITATION AND REFORM BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA)	Law No.7847, dated 25.7.1994	10 1994	Bilateral Agreement
50	DOCUMENTS OF XX CONGRESS OF THE UNIVERSAL POSTAL UNION	Law No.7849, dated 27.7.1994	10 1994	International Postal Organization
51	LOAN AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND OPEC FUND FOR INTERNATIONAL DEVELOPMENT CONCERNING THE CONSTRUCTION OF GENERAL HOSPITAL IN DURRËS	Law No.7851, dated 29.7.1994	10 1994	Bilateral Agreement
52	TREATY OF UNDERSTANDING, COOPERATION AND GOOD NEIGHBORHOOD BETWEEN THE REPUBLIC OF ALBANIA AND ROMANIA	Law No.7856, dated 21.9.1994	15-1994	Bilateral Treaty
53	CONVENTION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF ROMANIA ON ELIMINATION OF DOUBLE TAXATION AND AVOIDANCE OF FISCAL EVASION CONCERNING INCOME TAXES	Law No.7857, dated 21.9.1994	15-1994	Bilateral Convention
54	AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF TURKEY ON THE AVOIDANCE OF DOUBLE TAXATION CONCERNING TAXES ON INCOME AND CAPITAL	Law No.7858, dated 21.9.1994	15-1994	Bilateral Agreement
55	AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE CZECH REPUBLIC ON PROMOTION AND MUTUAL PROTECTION OF INVESTMENTS	Law No.7863, dated 28.9.1994	15-1994	Bilateral Agreement
56	DEVELOPMENT CREDIT AGREEMENT ON THE IRRIGATION REHABILITATION PROJECT BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA)	Law No.7872, dated 9.11.1994	18-1994	Bilateral Agreement
57	CREDIT AGREEMENT BETWEEN ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION ON THE TAX ADMINISTRATION MODERNIZATION	Law No.7883, dated 8.12.1994	19-1994	Bilateral Agreement
58	CREDIT AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) ON THE SUPPORT OF EFSAC PROGRAM	Law No.7884, dated 8.12.1994	19-1994	Bilateral Agreement
59	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION CONCERNING THE CREDIT FOR REHABILITATION DESIGN OF THE WATER SUPPLY SYSTEM OF DURRËS	Law No.7888, dated 14.12.1994	19-1994	Bilateral Agreement
60	CREDIT AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) ON THE SUPPORT OF THE PROJECT OF REHABILITATION OF HEALTH SERVICES IN ALBANIA	Law No.7896, dated 2.2.1995	1 1995	Bilateral Agreement

Number	Title of international act	Ratified by	Entry into force	Туре
61	GUARANTEE AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE EUROPEAN BANK FOR RECONSTRUCTION AND DEVELOPMENT INTHE FRAMEWORK OF THE CREDIT AGREEMENT BETWEEN THE ALBANIAN POWER CORPORATION AND THE EUROPEAN BANK FOR RECONSTRUCTION AND DEVELOPMENT	Law No.7902 dated 15.2.1995	1 1995	Bilateral Agreement
62	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE FEDERAL REPUBLIC OF GERMANY FOR THE PROJECT "SUPPORT TO THE ENTERPRENEUSHIP ACTIVITY", ACCORDING TO CLAUSES 3.4 AND 4.5 OF THE PROTOCOL FOR TECHNICAL AND FINANCIAL COOPERATION BETWEEN TWO GOVERNMENTS FOR THE YEAR 1993"	Law No.7911, dated 5.4.1995	11 1995	Bilateral Agreement
63	TREATY OF UNDERSTANDING, COOPERATION AND FRIENDSHIP BETWEEN THE REPUBLIC OF ALBANIA AND THE FRENCH REPUBLIC	Law No.7912, dated 5.4.1995	11 1995	Bilateral Treaty
64	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE US GOVERNMENT ON THE SETTLEMENT OF SOME CLAIMS	Law No.7913, dated 6.4.1995	11 1995	Bilateral Agreement
65	CREDIT AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) CONCERNING THE ENERGY LOSS REDUCTION PROJECT	Law No.7914, dated 12.4.1995	11 1995	Bilateral Agreement
66	DEVELOPMENT CREDIT AGREEMENT BETWEEN ALBANIA AND the INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) REGARDING THE RURAL DEVELOPMENT PROJECT	Law No.7915, dated 12.4.1995	11 1995	Bilateral Agreement
67	CONVENTION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE REPUBLIC OF ITALY ON AVOIDANCE OF DOUBLE TAXATION CONCERNING TAXES ON INCOME AND CAPITAL AND ON PREVENTION OF FISCAL EVASION	Law No.7934, dated 17.5.1995	12 1995	Bilateral Convention
68	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE REPUBLIC OF CROATIA ON THE ELIMINATION OF DOUBLE TAXATION CONCERNING TAXES ON INCOME AND CAPITAL	Law No.7937, dated 24.5.1995	12 1995	Bilateral Agreement
69	LOAN AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND OPEC FUND FOR INTERNATIONAL DEVELOPMENT CONCERNING THE IRRIGATION REHABILITATION PROJECT	Law No.7946, dated 14.6.1995	15-1995	Bilateral Agreement
70	FINANCIAL CONVENTION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND MEDIOCREDITO CENTRALE (ITALY) CONCERNING THE PROJECT OF NORMALIZATION AND EXTENSION OF THE POTABLE WATER NETWORK OF TIRANA	Law No.7947, dated 15.6.1995	15-1995	Bilateral Convention
71	FINANCIAL CONVENTION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND MEDIOCREDITO CENTRALE (ITALY) CONCERNING THE INTEGRATED PROJECT OF TELECOMMUNICATION	Law No.7948, dated 15.6.1995	15-1995	Bilateral Convention
72	CONVENTION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF RUSSIAN FEDERATION ON THE AVOIDANCE OF DOUBLE TAXATION CONCERNING TAXES ON INCOME AND CAPITAL	Law No.7950, dated 21.6.1995	15-1995	Bilateral Convention
73	CONSULAR CONVENTION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF RUSSIAN FEDERATION	Law No.7951, dated 21.6.1995	15-1995	Bilateral Convention
74	CREDIT AGREEMENT OF CHINESE MILITARY AID FOR ALBANIA BETWEEN THE PEOPLE'S REPUBLIC OF CHINA AND THE GOVERNMENT OF THE REPUBLIC OF ALBANIA	Law No.7955, dated 22.6.1995	17-1995	Bilateral Agreement
75	FRAMEWORK AGREEMENT FOR FINANCIAL COOPERATION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE EUROPEAN INVESTMENT BANK	Law No.7956, dated 28.6.1995	17-1995	Bilateral Agreement
76	LOAN AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE ISLAMIC DEVELOPMENT BANK FOR FINANCING SOME PART OF THE COST FOR CONSTRUCTION OF THE GENERAL HOSPITAL IN DURRËS	Law No.7957, dated 5.7.1995	17-1995	Bilateral Agreement
77	STATUTE OF THE COUNCIL OF EUROPE	Law No.7959, dated 11.7.1995	17-1995	EC

Number	Title of international act	Ratified by	Entry into force	Туре
78	LOAN AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL FUND FOR AGRICULTURE DEVELOPMENT (IFAD) FOR FINANCING THE PROJECT "ON REHABILITATION OF SMALL-SCALE IRRIGATION SYSTEMS"	Law No.7960, dated 11.7.1995	17-1995	Bilateral Agreement
79	DEVELOPMENT CREDIT AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) CONCERNING THE PROJECT OF SECONDARY ROADS	Law No.7968, Dated 20.7.1995	17-1995	Bilateral Agreement
80	AGREEMENT ON THE ESTABLISHMENT OF THE BLACK SEA COMMERCE AND DEVELOPMENT BANK	Law No.7969, dated 20.7.1995	17-1995	Regional Agreement (Black Seai)
81	LOAN AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND KUWAITI FUND FOR ARAB ECONOMIC DEVELOPMENT CONCERNING THE IRRIGATION REHABILITATION PROJECT	Law No.7974, dated 26.7.1995	17-1995	Bilateral Agreement
82	COOPERATION AGREEMENT BETWEEN THE MINISTRY OF DEFENSE OF THE REPUBLIC OF ALBANIA AND THE MINISTRY OF DEFENSE OF THE REPUBLIC OF CROATIA	Ligj nr.7987, dated 13.9.1995	21-1995	Bilateral Agreement
83	TREATY BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE US GOVERNMENT CONCERNING THE PROMOTION AND MUTUAL PROTECTION OF INVESTMENTS	Law No.7989, dated 13.9.1995	21-1995	Bilateral Treaty
84	FINANCIAL CONTRACT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA, EUROPEAN INVESTMENT BANK AND DURRES PORT CONCERNING THE FERRY TERMINAL PROJECT IN DURRES	Law No.7993, dated 14.9.1995	21-1995	Bilateral Agreement
85	LOAN AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND AB SVENSK EXPORTKREDIT, SWEDEN, ON THE SUPPORT OF THE BALANCE OF PAYMENTS	Law No.7997, dated 20.9.1995	21-1995	Bilateral Agreement
86	CONVENTION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF CZECH REPUBLIC ON ELIMINATON OF DOUBLE TAXATION CONCERNING TAXES ON INCOME AND CAPITAL AND ON AVOIDANCE OF FISCAL EVASION	Law No.7999, dated 21.9.1995	21-1995	Bilateral Convention
87	CONVENTION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE REPUBLIC OF GREECE ON ELIMINATON OF DOUBLE TAXATION CONCERNING TAXES ON INCOME AND CAPITAL	Law No.8000, dated 21.9.1995	21-1995	Bilateral Convention
88	TREATY OF FRIENDSHIP AND COOPERATION BETWEEN THE REPUBLIC OF ALBANIA AND THE ITALIAN REPUBLIC	Law No.8031, dated 16.11.1995	25-1995	Bilateral Treaty
89	AGREEMENT BETWEEN THE PARTIES OF NORTH ATLANTIC TREATY CONCERNINGTHE STATUS OF FORCES, SIGNED IN LONDON ON 19 JUNE 10951	Law No.8034, dated 22.11.1995	25-1995	NATO
90	AGREEMENT BETWEEN the state PARTIES TO THE NORTH ATLANTIC TREATY AND OTHER COUNTRIES PARTICIPATING IN PARTNERSHIP FOR PEACE CONCERNING THE STATUS OF THEIR FORCES", SIGNED IN BRUSSELS ON 10 JANUARY1994	Law No.8034, dated 22.11.1995	25-1995	NATO
91	ADDITIONAL PROTOCOL ON the AGREEMENT BETWEEN THE STATE PARTIES TO THE NORTH ATLANTIC TREATY AND OTHER COUNTRIES PARTICIPATING IN PARTNERSHIP FOR PEACE CONCERNING THE STATUS OF THEIR FORCES	Law No.8034, dated 22.11.1995	25-1995	NATO
92	LOAN AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF AUSTRIA AND THE GOVERNMENT OF THE REPUBLIC OF ALBANIA CONCERNING THE SUPPORT OF BALANCE OF PAYMENTS	Law No.8035, dated 22.11.1995	25-1995	Bilateral Agreement
93	CONVENTION ON MUTUAL LEGAL ASSISTANCE IN CIVIL, COMMERCIAL AND CRIMINAL MATTERS BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF TURKEY	Law No.8036, dated 22.11.1995	25-1995	Bilateral Convention
94	FINANCIAL CONTRACT b ALBANIA-APEX GLOBAL LOAN/A BETWEEN THE REPUBLIC OF ALBANIA AND THE EUROPEAN INVESTMENT BANK, WITH PARTICIPATION OF THE BANK OF ALBANIA	Law No.8042, dated 30.11.1995	26-1995	Financial Contract
95	CONSULAR CONVENTION BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF TURKEY	Law No.8048, dated 21.12.1995	27-1995	Bilateral Convention

Number	Title of international act	Ratified by	Entry into force	Туре
96	LOAN AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND A/S EKSPORTFINANS, NORWAY, ON THE SUPPORT OF BALANCE OF PAYMENTS	Law No.8049, dated 21.12.1995	27-1995	Bilateral Agreement
97	GUARANTEE FOR THE CREDIT AGREEMENT BETWEEN THE ALBANIAN POWER CORPORATION AND ECONOMIC DEVELOPMENT JAPANESE FUND CONCERNING THE PROJECT OF THE REHABILITATION OF HYDROPOWER PLANTS OF DRIN RIVER CASCADE	Law No.8050, dated 21.12.1995	27-1995	Bilateral Agreement
98	CREDIT AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION CONCERNING THE DEVELOPMENT PROJECT OF THE PROCESSING OF AGRICULTURAL PRODUCTS	Law No.8056, dated 8.2.1996	2 1996	Bilateral Agreement
99	GUARANTEE AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE EUROPEAN BANK FOR RECONSTRUCTION AND DEVELOPMENT ON THE ENERGY TRANSMISSION AND DISTRIBUTION PROJECT	Law No.8059, dated 8.2.1996	2 1996	Bilateral Agreement
100	FINANCIAL CONTRACT BETWEEN THE REPUBLIC OF ALBANIA, EUROPEAN INVESTMENT BANK AND GENERAL ROAD DIRECTORATE CONCERNINGTHE EAST-WEST ROAD CORRIDOR PROJECT	Law No.8060, dated 8.2.1996	2 1996	Financial Contract
101	AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE RUSSIAN FEDERATION ON LEGAL ASSISTANCE AND LEGAL RELATIONS IN CIVIL, FAMILY AND CRIMINAL MATTERS	Law No.8061, dated 8.2.1996	2 1996	Bilateral Agreement
102	ILO CONVENTION NO. 105 ON THE ABOLITION OF FORCED LABOR	Law No.8086, dated 13.3.1996	6 1996	UN
103	ILO CONVENTION NO. 111 ON THE DISCRIMINATION IN RESPECT OF EMPLOYMENT AND OCCUPATION	Ligj nr.8086, dated 13.3.1996	6 1996	UN
104	ILO CONVENTION NO. 138 ON THE MINIMUM AGE FOR ADMISSION TO EMPLOYMENT AND WORK	Ligj nr.8086, dated 13.3.1996	6 1996	UN
105	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE REPUBLIC OF HUNGARY ON THE INTERNATIONAL ROAD TRANSPORT OF PASSENGERS AND GOODS	Law No.8106, dated 28.3.1996	14-1996	Bilateral Agreement
106	DEVELOPMENT CREDIT AGREEMENT BETWEEN ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) CONCERNING THE ENERGY TRANSMISSION AND DISTRIBUTION PROJECT	Law No.8107, dated 28.3.1996	14-1996	Bilateral Agreement
107	TREATY OF FRIENDSHIP, COOPERATION, GOOD NEIGHBORHOOD AND SECURITY BETWEEN THE REPUBLIC OF ALBANIA AND THE GREEK REPUBLIC	Law No.8127, dated 22.7.1996	20-1996	Bilateral Treaty
108	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF ITALIAN REPUBLIC FOR COOPERATION IN THE MILITARY FIELD	Law No.8128, dated 22.7.1996	20-1996	Bilateral Agreement
109	LOAN AGREEMENT ON THE RECONSTRUCTION OF RINAS AIRPORT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GERMAN BANK FOR RECONSTRUCTION AND DEVELOPMENT "KFV" AND WITH THE PARTICIPATION OF ALBTRANSPORT	Law No.8132, dated 22.7.1996	20-1996	Bilateral Agreement
110	DEVELOPMENT CREDIT AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) CONCERNING THE FOREST PROJECT	Law No.8134, dated 31.7.1996	20-1996	Bilateral Agreement
111	GENERAL AGREEMENT ON PRIVILEGES AND IMMUNITIES OF THE COUNCIL OF EUROPE OF 2 SEPTEMBER 1949, AND THE AGREEMENT OF ADDITIONAL PROTOCOL	Law No.8174, dated 23.12.1996	29-1996	EC
112	EUROPEAN CONVENTION FOR THE PREVENTION OF TORTURE AND INHUMAN OR DEGRADING TREATMENT OR PUNISHMENT	Law No.8135, dated 31.7.1996	20-1996	EC
113	EUROPEAN CONVENTION FOR THE PROTECTION OF HUMAN RIGHTS AND FUNDAMENTAL FREEDOMS	Law No.8137, dated 31.7.1996	20-1996	EC
114	MEMORANDUM OF UNDERSTANDING BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE UNITED KINGDOM CONCERNING THE ISSUE OF GOLD STOLEN BY GERMANY	Law No.8141, dated 5.9.1996	23-1996	Memorandum of Understanding
115	TECHNICAL COOPERATION AGREEMENT WITH JAPAN IN THE FIELD OF MINERAL EXPLORATION	Law No.8142, dated 5.9.1996	23-1996	Bilateral Agreement

Number	Title of international act	Ratified by	Entry into force	Туре
116	CONVENTION FOR THE UNIFICATION OF SOME RULES OF THE NTERNATIONAL AIR TRANSPORT, SIGNED IN WARSAW ON 12.10.1 929	Law No.8150, dated 11.9.1996	25-1996	UN
117	DEVELOPMENT CREDIT AGREEMENT BETWEEN ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) ON THE NATIONAL ROADS PROJECT	Law No.8156, dated 31.10.1996	27-1996	Bilateral Agreement
118	LOAN AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE ISLAMIC DEVELOPMENT BANK CONCERNING THE PROJECT OF THE SUPPLY OF VILLAGES WITH POTABLE WATER	Law No.8170, dated 21.12.1996	29-1996	Bilateral Agreement
119	LOAN AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE ISLAMIC DEVELOPMENT BANK CONCERNING THE RURAL DEVELOPMENT PROJECT IN NORTHEASTERN REGIONS, PEOPLE'S ASSEMBLY OF THE REPUBLIC OF ALBANIA	Law No.8171, dated 21.12.1996	29-1996	Bilateral Agreement
120	FINANCIAL CONVENTION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND MEDIOCREDITO CENTRALE-ITALY CONCERNING THE REHABILITATION OF THE ENERGY NETWORK OF TIRANA, SHKODRA AND DURRËS	Law No.8176, dated 23.12.1996	29-1996	Financial Convention
121	FINANCIAL CONVENTION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND MEDIOCREDITO CENTRALE-ITALY CONCERNING THE REHABILITATION OF THE RAILWAY TIRANË-DURRËS	Law No.8177, dated 23.12.1996	29-1996	Financial Convention
122	FINANCIAL CONVENTION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND MEDIOCREDITO CENTRALE-ITALY CONCERNING THE CONSTRUCTION OF BOVILLA BASIN-SECOND STAGE	Law No.8178, dated 23.12.1996	29-1996	Financial Convention
123	FINANCIAL CONTRACT BETWEEN THE REPUBLIC OF ALBANIA AND THE EUROPAN INVESTMENT BANK CONCERNING THE PROJECT OF 220 KV SUBSTATION OF VLORA AND 220 KV LINE OF VLORA-FIER	Law No.8179, dated 23.12.1996	29-1996	Financial Contract
124	ILO CONVENTION NO.81 ON LABOUR INSPECTION IN INDUSTRY AND TRADE	Law No.8185, dated. 23.1.1997	1 1997	UN
125	ILO CONVENTION NO.135 ON WORKERS' REPRESENTATIVES	Law No.8185, dated 23.1.1997	1 1997	UN
126	ILO CONVENTION NO. 142 ON ORGANIZATIONS OF RURAL WORKERS	Law No.8185, dated 23.1.1997	1 1997	UN
127	INTERNATIONAL AIR SERVICES TRANSIT AGREEMENT , SIGNED IN CHICAGO ON 07.12.1944	Law No.8196, dated 06.03.1997	3 1997	Bilateral Agreement
128	CONVENTION ON OFFENCES AND CERTAIN OTHER ACTS COMMITTED ON BOARD AIRCRAFT, SIGNED IN TOKYO ON 14.09.1963	Ligj nr.8197, dated 06.03.1997	3 1997	UN
129	CONVENTION ON INTERVENTION OF ILLEGAL ACTS OF AIRCRAFT ABDUCTION, SIGNED IN HAGUE ON 16.12.1970	Law No.8197, dated 06.03.1997	3 1997	UN
130	CONVENTION"ON INTERVENTIONS OF ILLEGAL ACTS AGAINST CIVIL AVIATION SECURITY, SIGNED IN MONTREAL ON 23.9.1971	Ligj nr.8197, dated 06.03.1997	3 1997	UN
131	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENTS OF COUNTRIES CONTRIBUTING TO THE MULTINATIONAL DEFENSE FORCE CONCERNING THE STATUS OF THIS FORCE	Law No.8213, dated 7.5.1997	3 1997	Military Agreement
132	BASEL CONVENTION ON THE CONTROL OF TRANSBOUNDARY MOVEMENTS OF HAZARDOUS WASTES AND THEIR DISPOSAL	Law No. 8216, dated 13.5.1997	6 1997	UN
133	AMENDMENTS TO THE DEVELOPMENT CREDIT AGREEMENT BETWEEN ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) CONCERNINGTHE FIRST TRANSPORT PROJECT	Law No. 8233, dated 20.8.1997	12 1997	Bilateral Agreement
134	GUARANTEE ACT OF THE GOVERNMENT OF THE REPUBLIC OF ALBANIA ON THE LOAN AGREEMENT BETWEEN THE ALBANIAN POWER CORPORATION (KESH) AND THE JAPANESE FOREIGN ECONOMIC COOPERATION FUND (OECF) CONCERNING THE ENERGY TRANSMISSION AND DISTRIBUTION PROJECT	Law No. 8244, dated 18.9.1997	14-1997	Bilateral Agreement

Number	Title of international act	Ratified by	Entry into force	Туре
135	ENERGY CHARTER TREATY AND THE ENERGY CHARTER PROTOCOL ON ENERGY EFFICIENCY AND RELATED ENVIRONMENTAL ASPECTS	Law No. 8261, dated 11.12.1997	19-1997	UN Convention
136	ADDITIONAL AGREEMENT OF THE PROTOCOL ON ASSISTANCE AND COOPERATION OF the ARMED FORCED BETWEEEN THE MINISTRY OF DEFENSE OF ALBANIA AND THE NATIONAL MINISTRY OF DEFENSE OF GREECE	Law No. 8264, dated 18.12.1997	19-1997	Military Agreement
137	AGREEMENT BETWEEN THE ALBANIAN GOVERNMENT AND THE MACEDONIAN GOVERNMENT ON RECONSTRUCTION, REPAIR AND MAINTENANCE OF BORDER LINE AND BORDER SIGNS AT THE ALBANIAN-MACEDONIAN STATE BORDER	Law No.8271, dated 14.1.1998	1 1998	Bilateral Agreement
138	AGREEMENT BETWEEN THE ALBANIAN GOVERNMENT AND THE MACEDONIAN GOVERNMENT ON THE MANAGEMENT OF LIMITED BORDER CIRCULATION FOR THE PERSONS FROM BORDER REGIONS	Law No.8272, dated 14.1.1998	1 1998	Bilateral Agreement
139	AGREEMENT BETWEEN THE ALBANIAN GOVERNMENT AND THE MACEDONIAN GOVERNMENT ON THE MEASURES FOR THE PREVENTION AND MANAGEMENT OF INCIDENTS AT THE ALBANIAN-MACEDONIAN STATE BORDER	Law No.8273, dated 14.1.1998	1 1998	Bilateral Agreement
140	AGREEMENT BETWEEN THE ALBANIAN GOVERNMENT AND THE MACEDONIAN GOVERNMENT ON THE REMOVAL OF VISAS FOR DIPLOMATIC SERVICE PASSPORTS AND ON TAX LEVEL TO GRANT OTHER TYPES	Law No.8274, dated 14.1.1998	1 1998	Bilateral Agreement
141	AGREEMENT ON THE PROMOTION AND MUTUAL PROTECTION OF INVESTMENTS BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF SLOVENIA"	Law No.8275, dated 14.1.1998	1 1998	Bilateral Agreement
142	PROTOCOL concerning AN AMENDMENT TO THE CONVENTION ON INTERNATIONAL CIVIL AVIATION", SIGNED IN MONTREAL ON 06. 10. 1980	Law No.8278, dated 15.1.1998	1 1998	UN Convention
143	CONVENTION ON the PROTECTION OF FLORA AND WILD FAUNA AND THE EUROPEAN NATURAL ENVIRONMENT (BERNE CONVENTION)	Law No.8294, datë 2.3.1998	1 1998	EC
144	CREDIT AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) ON THE DEVELOPMENT CREDIT PROJECT	Law No.8295, datë 4.3.1998	7 1998	Bilateral Agreement
145	CREDIT AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) ON THE TECHNICAL ASSISTANCE PROJECT CONCERNING THE REHABILITATION PROGRAM	Law No.8296, dated 4.3.1998	7 1998	Bilateral Agreement
146	AGREEMENT BETWEEN THE MINISTRY OF DEFENSE OF THE REPUBLIC OF ALBANIA AND THE MINISTRY OF NATIONAL DEFENSE OF THE REPUBLIC OF POLAND	Law No.8298, dated 4.3.1998	7 1998	Military Agreement
147	AGREEMENT ON EXTRADITION BETWEEN THE ALBANIAN GOVERNMENT AND THE MACEDONIAN GOVERNMENT	Law No.8299, dated 4.3.1998	7 1998	Bilateral Agreement
148	AGREEMENT ON MUTUAL ENFORCEMENT OF JUDICIAL DECISIONS IN CRIMINAL MATTERS BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE MACEDONIAN GOVERNMENT	Law No.8303, dated 12.3.1998	7 1998	Bilateral Agreement
149	AGREEMENT ON MUTUAL LEGAL ASSISTANCE IN CIVIL AND CRIMINAL MATTERS BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE MACEDONIAN GOVERNMENT	Law No.8304, dated 12.3.1998	7 1998	Bilateral Agreement
150	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE MACEDONIAN GOVERNMENT ON AVOIDANCE OF DOUBLE TAXATION CONCERNING TAXES ON INCOME AND CAPITAL FOR THE PREVENTION OF FISCAL EVASION"	Law No.8305, dated 12.3.1998	7 1998	Bilateral Agreement
151	LOAN AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBNIA AND the ISLAMIC DEVELOPMENT BANK FOR KORÇA PLAIN IRRIGATION PROJECT	Law No.8309, dated 18.3.1998	8 1998	Bilateral Agreement
152	CREDIT AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) CONCERNING THE PROJECT OF PRIVATE INDUSTRY REHABILITATION	Law No.8314, dated 26.3.1998	9 1998	Bilateral Agreement

Number	Title of international act	Ratified by	Entry into force	Туре
153	PROJECT AGREEMENT BETWEEN THE ALBANIAN GUARANTEE AGENCY AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) CONCERNING THE PROJECT OF PRIVATE INDUSTRY REHABILITATION	Law No.8315, dated 26.3.1998	9 1998	Bilateral Agreement
154	CONVENTION OF THE COUNCIL OF EUROPE ON EXTRADITION AND OF TWO ADDITIONAL PROTOCOLS	Law No.8322, dated 2.4.1998	10 1998	EC
155	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE KINGDOM OF NETHERLANDS CONCERNING THE PROJECTS "ON SUPPORT TO STRENGTHEN THE SERVICE OF PLANT PROTECTION" AND "ON NATIONAL AGRICULTURAL COUNSELLING SERVICE"	Law No.8323, dated 2.4.1998	10 1998	Bilateral Agreement
156	FRAMEWORK AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE EUROPIAN INVESTMENT BANK	Law No.8326, dated 9.4.1998	10 1998	Bilateral Agreement
157	PROTOCOL OF COOPERATION AND ASSISTANCE BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE ITALIAN REPUBLIC ON THE STRENGTHENING OF ALBANIAN INSTITUTIONS	Law No.8330, dated 21.4.1998	11 1998	Bilateral Protocol
158	ILO CONVENTION NO.181 ON PRIVATE EMPLOYMENT AGENCIES	Law No.8350, dated 20.5.1998	13-1998	UN
159	LOAN AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE EUROPIAN INVESTMENT BANK ON THE PROJECT OF VORË-DURRËS HIGHWAY	Law No.8353, dated 3.6.1998	14-1998	Bilateral Agreement
160	LOAN AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE GREEK REPUBLIC CONCERNING THE BUSINESS SUPPORT AND DEVELOPMENT	Law No.8354, dated 3.6.1998	14-1998	Bilateral Agreement
161	ADDITIONAL CREDIT AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA REPRESENTED BY THE MINISTRY OF FINANCE AND THE BANK OF ALBANIA AND KREDITANSTALT FUER WIEDERAUFBAU AND FEFAD	Law No.8355, dated 3.6.1998	14-1998	Bilateral Agreement
162	LOAN AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE GREEK REPUBLIC ON THE SUPPORT OF BALANCE OF PAYMENTS	Law No.8356, dated 3.6.1998	14-1998	Bilateral Agreement
163	CONVENTION BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE KINGDOM OF SWEDEN ON ELIMINATION OF DOUBLE TAXATION CONCERNING TAXES ON INCOME AND CAPITAL AND ON AVOIDANCE OF FISCAL EVASION	Law No.8357, dated 3.6.1998	14-1998	Bilateral Convention
164	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF TURKEY ON COOPERATION AND MUTUAL ASSISTANCE IN THE FIELD OF CUSTOMS	Law No.8359, dated 10.6.1998	14-1998	Bilateral Agreement
165	PROTOCOL OF COOPERATION BETWEEN THE MINISTRY OF PUBLIC ORDER OF THE REPUBLIC OF ALBANIA AND THE MINISTRY OF COMMERCIAL MARINE OF THE REPUBLIC OF GREECE CONCERNING THE JOINT PATROLLING BY THE BORDER POLICE AND GREEK HARBOR DEFENSE TROOPS FOR AN EFFECTIVE PROTECTION OF MARITIME BORDER BETWEEN TWO COUNTRIES	Law No.8358, dated 10.6.1998	15-1998	Bilateral Protocol
166	CREDIT AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) CONCERNING THE PROJECT OF REHABILITATION AND DEVELOPMENT OF THE HEALTH SYSTEM	Law No.8380, dated 29.7.1998	20-1998	Bilateral Agreement
167	CREDIT AGREEMENT BETWEEN KFW, GOVERNMENT OF THE REPUBLIC OF ALBANIA AND FEFAD CONCERNING THE PROJECT OF FINANCING OF SMALL AND MEDIUM ENTEPRISES	Law No.8381, dated 29.7.1998	20-1998	Bilateral Agreement
168	DEVELOPMENT CREDIT AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) CONCERNING THE PROJECT OF URBAN LAND MANAGEMENT	Law No.8382, dated 29.7.1998	20-1998	Bilateral Agreement
169	DEVELOPMENT CREDIT AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) CONCERNING THE PROJECT OF DURRES PORT	Law No.8383, dated 29.7.1998	20-1998	Bilateral Agreement

Number	Title of international act	Ratified by	Entry into force	Туре
170	LOAN AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND OPEC FUND CONCERNING THE INTERNATIONAL DEVELOPMENT FOR THE PROJECT OF DURRES PORT	Law No.8395, dated 3.9.1998	22-1998	Bilateral Agreement
171	COOPERATION AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AND THE REPUBLIC OF GREECE IN THE FIELD OF HEALTH	Law No.8396, dated 3.9.1998	22-1998	Bilateral Agreement
172	LOAN, FINANCING AND PROJECT AGREEMENT BETWEEN THE REPUBLIC OF ALBANIA AS "BORROWER" REPRESENTED BY THE BANK OF ALBANIA, WATER SUPPLY ENTERPRISE -SEWAGE OF KORÇA AS THE PROJECT IMPLEMENTATION AGENCY AND KFW OF THE FEDERAL REPUBLIC OF GERMANY, FOR FINANCING OF THE WATER SUPPLY AND SEWAGE PROJECT OF KORÇA	Law No.8397, dated 3.9.1998	22-1998	Bilateral Agreement
173	EUROPEAN CONVENTION ON SPECTATOR VIOLENCE AND MISBEHAVIOR AT SPORTS EVENTS AND IN PARTICULAR AT FOOTBALL MATCHES	Law No.8400, dated 9.9.1998	22-1998	EC
174	CHARTER OF THE ORGANIZATION OF BLACK SEA ECONOMIC COOPERATION	Ligjinr.8412, dated 1.10.1998	25-1998	Regional Organization (Black Sea)
175	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE REPUBLIC OF SLOVENIA ON COOPERATION IN THE FIGHT AGAINST TERRORISM, ILLICIT DRUG TRAFFICKING AND ORGANIZED CRIME	Law No.8413, dated 1.10.1998	25-1998	Bilateral Agreement
176	VIENNA CONVENTION FOR THE PROTECTION OF THE OZONE LAYER	Law No.8463, dated 10.3.1999	10 1999	UN Convention
177	MONTREAL PROTOCOL ON SUBSTANCES THAT DEPLETE THE OZONE LAYER	Law No.8463, dated 10.3.1999	10 1998	UN Convention
178	CONVENTION FOR THE PROTECTION OF THE MARINE ENVIRONMENT AND COASTAL AREA OF THE MEDITERRENEAN SEA AND OF 6 ACCOMPANYING PROTOCOLS	Law No.8690, dated 16.11.2000	43-2000	EC
179	BONN CONVENTION "ON PROTECTION OF MIGRATORY WILDLIFE SPECIES" AND UNDERSTANDINGS OF THIS CONVENTION	Law No.8692, dated 16.11.2000	43-2000	EC
180	AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE GOVERNMENT OF THE REPUBLIC OF TURKEY ON THE INTERNATIONAL ROAD TRANSPORT	Ligj nr 8827, dated 5.11.2001	54-2001	Bilateral Agreement
181	DEVELOPMENT CREDIT AGREEMENT BETWEEN THE GOVERNMENT OF THE REPUBLIC OF ALBANIA AND THE INTERNATIONAL DEVELOPMENT ASSOCIATION (IDA) CONCERNING THE PROJECT OF AGRICULTURAL SERVICES	Ligj nr 8828, dated 5.11.2001	54-2001	Bilateral Agreement
182	OBPI TREATY ON COPYRIGHT	Law No.8838, dated 22.11.2001	57-2001	O.B.P.I
183	FINANCIAL CONTRACT BETWEEN THE REPUBLIC OF ALBANIA AND THE EUROPEAN INVESTMENT BANK CONCERNING THE PROJECT OF EUROPEAN ROADS-ALBANIA	Law No. 8881, dated 18.4.2002	16-2002	Financial Contract
184	ADDITIONAL PROTOCOL OF THE EUROPEAN AGREEMENT ON THE TRANSMISSION OF APPLICATIONS FOR LEGAL AID AND OF THE EXPLANATORY REPORT	Law No.8882, dated 18.4.2002	16-2002	EC
185	ILO CONVENTION NO. 177 ON HOME WORK,1996	Law No.8909, dated 6.6.2002	30-2002	UN Convention
186	ILO CONVENTION NO. 150 ON LABOR ADMINISTRATION, 1978	Law No.8910, dated 6.6.2002	30-2002	UN Convention
187	ILO CONVENTION NO. 178, INSPECTION OF SEAFARERS' WORKING AND LIVING CONDITIONS, 1996	Ligj nr 8911, dated 6.6.2002	30-2002	UN Convention
188	INTERNATIONAL SEA CONVENTION FOR THE SAFETY OF LIFE AT SEA (SOLAS), 1947, AS AMENDED AND PROTOCOL OF THAT CONVENTION OF 1978, AS AMENDED	Law No.9213, dated 1.4.2004	26-2004	UN Convention



# 6

# RECOMMENDATIONS

We shall logically proceed with the initial recommendations to the "sending" institutions, but also to the State Publications Center (receiver), to publish in the "Supplemental" Official Journals, the acts which were identified through this monitoring report as unpublished in 2010. Such a practice was also followed in 2010 by SPC, which printed and circulated a large number of "Supplemental" Official Journals, in which over 400 DCMs were published. Most of these DCMs had been caught in the backlog since 2005. This special editions of Supplemental Official Journals (unique in terms of volume) though delayed, ensured (restored) effective access to a series of acts which arose public and media interest.

If this positive precedent would be replicated again this time, special importance should be given to the publication of ministers' instructions because, as it has been already made clear in the theoretical deliberations of this Report (monitoring legitimacy), they are acts of normative character and their publication in the Official Journal determines the moment of their entry into force. While recommending the publication of instructions in the Official Journal, though with delay, CPII takes into consideration the principle that the non-publication of an act in the Official Journal does not necessarily bring its invalidity, but its ineffectiveness; invalidity itself is assessed in its entirety. The legal effects that might be generated from the act until its publication, have no legal force and the act is considered irrelevant and inexistent.

Secondly, the problems encountered through the monitoring of the five-year period, 2006-2010, have clearly identified the need for the unification of the act indexing system, particularly with regards to the ministers' instructions. The Ministry of Interior, Ministry of Justice, Ministry of Economy (METE) or Ministry of Health do not use the standard index system for their instructions. In fact, rather than act indexes, they may be considered protocol numbers "baptizing" the instruction. In some cases it may be possible that the index number has derived from the previous years. This renders impossible the evaluation of the index series regularity, a fundamental element on which the monitoring method used by CPII is based. Setting up arbitrary the act's attributes (date, & index no.) undermines the commitments recently undertaken by the Albanian Government at

national and international level for open, transparent and accountable governance, because it renders impossible the identification of such acts by interested subjects (interested entities, legal professionals, normally citizens, etc.), compromising the effective access to the legislation. This may have a negative impact (leading to reduction) on acts' level of enforcement, or level of compliance with the specific law provisions. In arguing so, we do take for granted that the institution issuing the act has a direct interest on the act being enforced. Its effective notification serves exactly this purpose.

Another element most frequently encountered in the cases of ministers' instructions, is the arbitrary determination of the last provision of the instruction itself, which specifies the time of the entry into force of the act. Law No. 9000, dated 30.1.2003 "On the organization and functioning of the Council of Ministers" clearly establishes through Article 29, paragraph 3 that the: "Instructions of the Council of Ministers and of the minister acquire legal force after their publication in the Official Journal." Such legal stipulation clearly implies that this type of act cannot become effective prior to its publication in the Official Journal. In contravention to this legal stipulation, in the vast majority of cases, the provisions establishing the entry into force of instructions have a standard formulation of the type: "This instruction enters into force immediately."

CPII recommends that the institutions which issue acts subject to publication in the Official Journal, discard this practice that does not take into account the legal stipulations. They must reformulate the act's entry into force provision based on the explicit requirement of the Law No. 9000 "On the organization and functioning of the CoM". Article 29 of this Law clearly imposes the publication modalities of an act, especially with regard to entry into force following publication in the Official Journal. In this context, it is worth emphasizing that the instruction is the most important act a minister issues in the exercise of his governing functions and duties. If the laws (primary legislation) generally regulate the legal relations in a specific area, what remain most tangible for the implementing entity (enforcement agencies, subjects, etc) are the bylaws (secondary legislation), in particular the instructions of the line minister specifying in

 $<sup>1\,</sup>$   $\,$  "E Drejta Administrative 2" Sokol Sadushi, third edition, revised 2005, pg.5  $\,$ 



details the law implementation modalities and/or DCMs, in the specific case. The subjects (enforcement agencies) are only required to follow/comply with these instructions. Therefore, the access of the implementing body or subject to these acts should be fully ensured, starting with their public disclosure. This is achieved not only through their publication in the Official Journal (legally defined) but also through the ministries' websites in a specially earmarked and user-friendly medium.

The increase of the absorbing and processing SPC capacities is another recommendation put forward in the context of this Report. The survey conducted for the five-year period, 2006-2010, evidenced a fairly high number of acts to be handled by SPC each year for publication in the Official Journal. Certainly, daily SPC faces a real professional challenge to accomplish strictly its legal mission, as stipulated in *Law No. 8502 "On the establishment of the Center for Official Publications," as amended.* 

CPII has repeatedly recommended (in both previous reports) that the grounds for the lack of SPC technical capacities and human resources for the publication of this number of acts, might be eliminated if the Albanian state would recognize the official effect of the electronic publication of the Official Journal. According to some experts, this initiative might certainly require some interpretations of the Constitution. We welcome the fact that such a recommendation has been taken into account (some amendments to the Law No. 8502 "On the establishment of SPC," as amended, are being reviewed).

CPII has already clearly stated its position that the amendment of the Law No. 8502 "On the establishment of the Center for Official Publications" as amended, would not necessarily imply the amendment of the Constitution. In more simple terms, CPII has recommended that the current print publication of the Official Journal might continue as usual, but at a much more reduced circulation. In the meantime, the law should specify modalities when an electronic version of the Official Journal should be considered the identical copy of the print format. The electronic copies of the Official Journal published in the internet would make up for the reduction of the circulation in a print format. Simultaneously, they would highly improve public access to the act database. If this also were to be the version to be adopted in the context of the anticipated amendments to the Law No. 8502, as amended, only 100 print copies may be printed for archival purposes and to overcome any potential defaults or manipulation of the online systems. These authentic print copies may be submitted to the key national constitutional institutions, in order to administer them in their archives, such as the National Library, the State Archives or any other similar institutions.

The Ministry of Justice has been working on drafting the anticipated amendments to the Law No. 8502. These amendments address the issue of the electronic publication of the Official Journal. In June 3rd, 2011, the Ministry of Justice finished the drafting process of the new law "On the State Publication Center". The project has substantially reflected the recommendations made by CPII on 2010. CPII organized a round table of a high technical level, with the most distinguished experts in the area of official publications and e-governance, attended by senior officials of the Ministry of Justice. CPII commissioned two distinguished local experts in the area of administrative law, to carry out a genuine comparative study on the relevant practice of the European countries. It is already a well-known fact that most of the European countries have "abandoned" the print publication (paper version) of the Official Journal. These countries have already closed down gigantic printing houses and have adopted a brand new approach, guaranteeing a high-level access to the official act database to anyone, reduction of the cost of the Official Journal, elimination of distribution delays, etc. All recommendations of this round table were forwarded to the Ministry of Justice (please listen to recommandations in audio-video on www.infocip.org).

In the CPII's opinion, the project-law is generally a good one, though is still does not address in definitive manner the paper circulation decrease, meaning that the costs for printing the official journal will continue to remain relatively high. On the other hand, with regard to ensuring greater access to legislation through online publication of the Official Journal, the project-law provides very good solutions.

In conclusion, a recommendation on the issue of the "backlog" of the international acts ratified over the years by the Parliament, whose text has not been published in the Official Journal in the Albanian language. CPII has made known in the Second Part of this publication that this backlog is several times larger than the one identified by the Ombudsman in the Special Report No. 1, which was submitted to the Parliament on 23 May 2008. We currently recommend to the Ministry of Justice and other relevant institutions to proceed without delay the reduction of the backlog of international acts identified by CPII, through publishing those in extra editions of the Official Journal, after carefully examining first the consistency of the findings preented in the Second Part of this Report.





# 7

# BRIEFLY ON "ÇIP" METHODOLOGY

In general terms, the "ÇIP" Methodology consists of two linked components:

- 1. Schematic Identification of unpublished acts in the Official Journal, through examining the consistency of the numerical order (series) used to index each type acts (Laws, Decisions, Instructions, etc). Each interruption of the indexing series resulting after examining the Official Journal indicates a non-published act. This verification component tends to give answer to the question "how many" acts, subject of publication in the Official Journal, have been published and how many of them lack the publication.
- Factual Cross-examination of findings through comparison
  of two ore more official sources in which acts are being stored.
  This tends to give answer to the question "what" official acts
  have not been published concretely (as number, title and text
  body content).

With regard to identification of unpublished laws, the "ÇIP" Methodology performs high efficiency (margin error: 95-98%) due to the simplicity of the indexing order used for tagging this type of act (ascending numerical order) but also due to the fact that the laws approved by the Parliament are of definitive nature and as such their final destination is the publication in the OJ which is a juridical condition for the entry into force. The same high verification efficiency is performed also when applied upon Normative acts with legal power (NALP) as well as court decisions (Supreme Court, Constitutional Court).

With regard to identification of unpublished Decisions of the Council of Ministers (DCM), the verification protocol is far more complicated. The main reason for hat is that not all DCMs are subject of publication in the Official Journal. A significant part of decision-making by the Council of Ministers is proposal of draft laws (Article 81 of the Constitution) and approval in principle of international agreements. Both types of such acts are sent to the Assembly, respectively for approval or ratification (when ratification is required by the effective legal provisions). In such case all this type of DCMs must be separated before methodological verification begins (margin of human error: 92%).

A relative difficulty represents also the identification of unpublished ministerial instructions. "ÇIP" Methodology provides with a specific verification protocol, mainly consisting of applying *Schematic component*. As explained, each absence or void in the numerical order in Official Journal of a given year, indicates necessarily a missing, consequently an unpublished ministerial instruction.

Factual component of the Methodology is applied only when possible when verifying instructions' publication in the OJ. Unlike the COM, the ministries do not publish online in their respective official websites all (in some cases not at all) the instructions issued by the ministers, though such type of acts represent the most important issued by the minister in exercise of their duties. In order to generate as much as possible "raw ma-

terial" for the *Factual component* to take place, in addition to official websites of the ministries, all government documents, i.e. strategies, annual progress reports, bulletins etc are carefully examined to extract every possible data that might expand basis for verification while comparing searching to identify those missing instructions whose index number is known, but not their content (title, date of approval, text body).

Another reason to apply the Factual component while monitoring the ministerial instructions' publication in OJ is the uncertainty that the last index number that closes up the indexing series of instructions issued by a given ministry, might not be defacto the last one. As long as we assume that not all ministerial instructions are being published in the OJ, it is reasonable to accept the possibility that the unpublished act might be also the one tat closes up the index series (and not only those in between). for this reason, if during exploration and content examination of ministerial websites, governmental strategies, official bulletins etc, will be come across with instructions resulting or "tagged" with a higher index number that the last one published in the OJ of that year, than all calculations will be based upon this new higher index number that closes up de facto the indexing series of that given ministerial instruction in the given year (see:  $Schematic\ component$ ).

Another methodological restriction in monitoring publication consistency of ministerial instructions is that not all ministries apply the same indexing method or system to "tag" the instructions each of them issue. Speaking in concrete terms, The COM, MOF, MOES, MOPWTT, MOEFWA, MOACP use an ascending numerical order on calendar year bases to index their respective instructions, while, MOJ, MOH, METE, MOLSAEO use a nonconventional indexing order, which seems to "tag" instructions with protocol numbers. In such case, only *Factual component* of verification can by apply upon, for as long as this is feasible. Results generated this way are to be considered "fragile" from the methodological point of view. Nevertheless, the findings regarding instructions issued by these ministries which are left unpublished, can not be smaller in any a case than reported below. On the contrary, in any case, they tend to be higher in theory.

The following official sources have been used as basis for verification in the context of this monitoring project:

- 1. Official Journals of 2006, 2007. 2008 and 2009
- Extra editions of Official Journals
- 3. Electronic archive of SPC (www.qpz.gov.al)
- 4. The official website of the Council of Ministers. (www.keshilliministrave.al)
- 5. The official website of the ministries
- $6. \quad Government ald o cuments i.e. progress reports, strategies, etc.$
- 7. Recommendations of People's Advocate
- 8. The official website of the Constitutional Court (http://www.gik.gov.al/)
- 9. The official website of the Supreme Court (http://www.gjykataelarte.gov.al/)
- 10. The official website of the ECHR (http://www.echr.coe.int/echr/Homepage\_EN)



#### **SPECIAL ANEX**

## **TABLES OF UN-PUBLISHED DCMs, 2011**

Due to the specificity in terms of volume and interest that they represent, the DCMs identified as unpublished in the Official Journal, 2011 will be grouped in a special table in this Special Annex. The table consists on easily distinguished columns, each of them under the following headings:

- 1. Title of DCM
- 2. Date of DCM
- 3. DCM's entry into force modality
- 4. Source at which this DCM was found

**TAB. NO.12** contains 76 DCMs for the approval in principle which are published on the CoM website, but not also in the Official Journals of 2011.

Practice sugests that such DCMs for the approval in principle are not submitted for publication in the Official Journal, because they are considered to be acts of transitory natyre (supposed to complemented by successive acts). As a matter of fact, the Law No. 9000

"On the organization and functioning of the CoM" does not make any distinction in its provisions (article 29) which would exlude from publication in the Official Journal these *transitory DCMs*. However, with the aim of taking into account the alternative [opposing] arguments on the issue, the findings related to DCMs on the approval in principle will be listed in a separate table (Tab. 21). The discussion whether they should also be considered as unpublished DCMs in the Official Journal let remain a prerogative of anyone who wishes to be involved in this doctrinaire debate, after having carefully reviewed the nature of these acts.

The title of the DCMs listed in *No.12* will not be translated into English for not altering or modifying any word, phrase, or context of the bylaw during consistency verification by those who might have a direct interest on this monitoring findings. The second reason for non-translating acts' titles has to do with fact that their publication targets mostly the inner institutions and domestic public.

TAB. no 12

IAD.	AB. no 12				
No.	DCM (title and content) identifyed as unpublished in the Official Journal, 2010	Issued in	Mode of entry into force	publication sourse	
1	VENDIM PËR MIRATIMIN, NË PARIM, TË DOKUMENTIT NDRYSHUES TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË GREQISË, PËR PROGRAMIN DYPALËSH TË NDIHMËS SË BASHKËPUNIMIT	21/12/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM	
2	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË TË MALIT TË ZI, PËR PËRCAKTIMIN E PIKËS SË PËRBASHKËT TË KALIMIT KUFITAR "ZATRIJEBACKA CIJEVNA – GRABON", PËR TRAFIKUN NDËRKOMBETAR	21/12/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM	
3	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES SHTESË SË MARRËVESHJES SË FINANCIMIT, NËNSHKRUAR	14/12/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM	
4	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË AZERBAJXHANIT, PËR NXITJEN DHE MBROJTJEN E NDËRSJELLË TË INVESTIMEVE	14/12/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM	
5	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES SË HUASË, NDËRMJET REPUBLIKËS SË SHQIPËRISË DHE FONDITTË OPEC-UT PËR ZHVILLIM NDËRKOMBËTAR, PËR FINANCIMIN E PROJEKTIT TË RRUGËS TIRANË - ELBASAN	06/12/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM	
6	VENDIM PËR MIRATIMIN, NË PARIM, TË PROTOKOLLIT TË IMPLEMENTIMIT PËR ASISTENCËN FINANCIARE, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË TURQISË	23/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM	
7	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES SË BASHKËPUNIMIT NË FUSHAT E PUNËS DHE TË PUNËSIMIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË TURQISË	23/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM	

No.	DCM (title and content) identifyed as unpublished in the Official Journal,	Issued in	Mode of entry into force	publication sourse
8	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES SË FINANCIMIT DHE PROGRAMIT, NDËRMJET REPUBLIKËS SË SHQIPËRISË, TË PËRFAQËSUAR NGA MINISTRIA E FINANCAVE, DHE FONDIT SHQIPTAR PËR ZHVILLIM, SI AGJENCI E ZBATIMIT TË PROGRAMIT, DHE KFW FRANKFURT AM MAIN	23/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
9	VENDIM PËR MIRATIMIN, NË PARIM, TË PLANIT KOMBËTAR TË TRANSPORTIT (RISHIKIMI I PARË PESËVJEÇAR)	23/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
10	VENDIM PER NJË SHTESË FONDI NË BUXHETIN E VITIT 2011, MIRATUAR PËR MINISTRINË E SHËNDETËSISË, PËR MBULIMIN E PJESSHËM TË SHPENZIMEVE TË KURIMIT TË SHTETASIT PËRPARIM HOXHA	16/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
11	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES SË HUASË, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE FONDIT TË ABU DHABI-T PËR ZHVILLIM, PËR FINANCIMIN E PROJEKTIT TË RRUGËS TIRANË - ELBASAN	16/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
12	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES SË HUASË, NDËRMJET REPUBLIKËS SË SHQIPËRISË DHE BANKËS EUROPIANE PËR RINDËRTIM DHE ZHVILLIM (EBRD), PËR FINANCIMIN E PROJEKTIT TË NDËRTIMIT TË BYPASS-EVE TË RRUGËS SË FIERIT DHE VLORËS	16/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
13	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES ME SHKËMBIM NOTASH PËR NDRYSHIMIN E MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË MALIT TË ZI, PËR LËVIZJEN E NDËRSJELLË TË SHTETASVE	16/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
14	VENDIM PËR MIRATIMIN, NË PARIM, TËMARRËVESHJES ME SHKËMBIM NOTASH PËR NDRYSHIMIN E MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË MAQEDONISË, PËR LËVIZJEN E NDËRSJELLË TË SHTETASVE	10/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
15	VENDIM PËR MIRATIMIN, NË PARIM, TË DOKUMENTIT TË NDRYSHIMIT TË MARRËVESHJES ISTISNA'A DHE MARRËVESHJES SË AGJENCISË ISTISNA'A, NDËRMJETKËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE BANKËS ISLAMIKE PËR ZHVILLIM (IDB), PËR PROJEKTIN E RRUGËS	10/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
16	VENDIM PER MIRATIMIN, NË PARIM, TË AMENDAMENTIT 1 (NJË), TË MARRËVESHJES TEKNIKE, NDËRMJET REPUBLIKËS SË SHQIPËRISË, PËRFAQËSUAR NGA MINISTRIA E MBROJTJES, DHE SHTABIT SUPREM TË FORCAVE ALEATE NË EUROPË (SHAPE), PËRFAQËSUAR NGA CC- AIR IZMIR, PËR	02/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
17	VENDIM PER MIRATIMIN NË PARIM, TË SHTESËS SË MARRËVESHJES SË FINANCIMIT NDËRMJET, KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE KOMISIONIT EUROPIAN, PËR PROGRAMIN NDËRKUFITAR ISH-REPUBLIKA JUGOSLLAVE E MAQEDONISË-SHQIPËRI, NËN INSTRUMENTIN	02/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
18	VENDIM PER MIRATIMIN, NË PARIM, TË SHTESËS SË MARRËVESHJES SË FINANCIMIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE KOMISIONIT EUROPIAN, PËR PROGRAMIN NDËRKUFITAR SHQIPËRI – MALI I ZI, NËN INSTRUMENTIN E NDIHMËS SË PARAANËT	02/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM



No.	DCM (title and content) identifyed as unpublished in the Official Journal, 2010	Issued in	Mode of entry into force	publication sourse
19	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES SË FINANCIMIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE KOMISIONIT EUROPIAN, PËR PROGRAMIN NDËRKUFITAR SHQIPËRI - MALI I ZI, NË KUADRIN E KOMPONENTIT IPA	02/11/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
20	VENDIM PËR MIRATIMIN, NË PARIM, TË MEMORANDUMIT TË MIRËKUPTIMIT PËR BASHKËPUNIMIN EKONOMIK, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS FEDERATIVE TË BRAZILIT	26/10/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
21	VENDIM PËR MIRATIMIN, NË PARIM, TË KONVENTËS SË KËSHILLIT TË EUROPËS "PËR PARANDALIMIN DHE LUFTËN KUNDËR DHUNËS NDAJ GRAVE DHE DHUNËS NË FAMILJE"	20/10/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
22	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES PËR STATUSIN LIGJOR TË QENDRËS RAJONALE TË MJEDISIT PËR EUROPËN QENDRORE DHE LINDORE	20/10/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
23	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES SË PROJEKTIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË KONFEDERATËS ZVICERANE, PËR DHËNIEN E NDIHMËS FINANCIARE PËR PROJEKTIN "FURNIZIMI ME UJË TË PIJSHËM DHE KANALIZIME	20/10/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
24	VENDIM PËR MIRATIMIN, NË PARIM, TË PROGRAMIT TË BASHKËPUNIMIT NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE ORGANIZATËS SË KOMBEVE TË BASHKUARA, 2012-2016	20/10/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
25	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS FEDERATIVE TË BRAZILIT, PËR PËRJASHTIMIN E KËRKESAVE PËR VIZË	20/10/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
26	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË KOSOVËS NË FUSHËN E PËRFAQËSIMIT KONSULLOR	20/10/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
27	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË SHTETIT TË KATARIT, PËR NXITJEN DHE MBROJTJEN E NDËRSJELLË TË INVESTIMEVE	12/10/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
28	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË SHTETIT TË KATARIT, PËR SHMANGIEN E TATIMIT TË DYFISHTË DHE PARANDALIMIN E EVAZIONIT FISKAL PËR TATIMIN MBI TË ARDHURAT	12/10/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
29	VENDIM PËR MIRATIMIN, NË PARIM, TË PROTOKOLLIT "PËR DISA NDRYSHIME NË MARRËVESHJEN, NDËRMJET QEVERISË SË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË FEDERATËS RUSE, PËR UDHËTIME TË NDËRSJELLA TË SHTETASVE"	05/10/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
30	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË MALIT TË ZI, PËR SHLYERJEN E BORXHIT TË REPUBLIKËS SË SHQIPËRISË NDAJ MALIT TË ZI	28/09/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
31	VENDIM PËR MIRATIMIN, NË PARIM, TË SHTESËS SË MARRËVESHJES SË FINANCIMIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE KOMISIONIT EUROPIAN, PËR PROGRAMIN E FINANCIMIT TË PJESËMARRJES SË SHQIPËRISË NË PROGRAMIN ERDF TË BASHKËPUNIMI	14/09/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM

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32	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES SË FINANCIMIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE KOMISIONIT EUROPIAN, PËR PROGRAMI NDËRKUFITAR NDËRMJET ISH - REPUBLIKËS JUGOSLLAVE TË MAQEDONISË DHE SHQIPËRISË	14/09/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
33	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES SË FINANCIMIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE KOMISIONIT EUROPIAN, PËR PROGRAMIN E BASHKËPUNIMIT NDËRKUFITAR NDËRMJET GREQISË DHE SHQIPËRISË, NËN INSTRUMENTIN E ASISTENCË	14/09/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
34	VENDIM PËR MIRATIMIN, NË PARIM, TË DOKUMENTIT TË AMENDIMIT NUMËR NJË, TË MARRËVESHJES SË NDIHMËS, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË SHTETEVE TË BASHKUARA TË AMERIKËS, "PËR QEVERISJE TË DREJTË DHE DEMOKRATIKE	14/09/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
35	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET ORGANIZATËS PËR NDALIMIN E ARMËVE KIMIKE DHE REPUBLIKËS SË SHQIPËRISË, PËR TË DREJTAT DHE IMUNITETET E ONAK-ut (ORGANIZATA PËR NDALIMIN E ARMËVE KIMIKE)	10/08/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
36	VENDIM PËR MIRATIMIN, NË PARIM, TË PROTOKOLLIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS ÇEKE, PËR ZBATIMIN E MARRËVESHJES, NDËRMJET KOMUNITETIT EUROPIAN DHE REPUBLIKËS SË SHQIPËRISË, PËR RIPRANIMIN E PERSO	10/08/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
37	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË PERUSË, PËR PËRJASHTIMIN NGA KËRKESA PËR VIZË PËR PASAPORTAT DIPLOMATIKE, SPECIALE DHE TË SHËRBIMIT	13/07/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
38	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES SË KREDISË PËR EKSPORT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË, QË VEPRON NË EMËR TË REPUBLIKËS SË SHQIPËRISË DHE PËRFAQËSOHET NGA MINISTRIA E FINANCAVE, DHE UNICREDIT BANK AUSTRI	13/07/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
39	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES SË FINANCIMIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE KOMISIONIT EUROPIAN PËR PROGRAMIN ME SHUMË PËRFITUES PËR TEMPUS, NË KUADËR TË INSTRUMENTIT TË IPA-SË: ASISTENCA E TRANZI	13/07/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
40	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES FINANCIARE, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE KOMISIONIT EUROPIAN, PËR PROGRAMIN NDËRKUFITAR SHQIPËRI – KOSOVË, NË KUADËR TË INSTRUMENTIT PËR ASISTENCËN E PARAANËT	06/07/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
41	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË ITALISË, PËR KONVERTIMIN E BORXHIT PËR ZHVILLIM	06/07/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
42	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË EMIRATEVE TE BASHKUARA ARABE	06/07/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
43	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES SË FINANCIMIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE KOMISIONIT EUROPIAN, PËR PROGRAMIN HORIZONTAL PËR SIGURINË BËRTHAMORE DHE MBROJTJEN NGA RREZATIMET	22/06/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM



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44	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË SUEDISË, PËR REALIZIMIN E PROJEKTIT "ZHVILLIMI I MËTEJSHËM DHE ZBATIMI I SISTEMIT TË SHËRBIMIT KOMBËTAR TË PUNËSIMIT	22/06/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
45	VENDIM PËR MIRATIMIN, NË PARIM, TË "PROTOKOLLIT TË ZBATIMIT LOGJISTIK", NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË TURQISË	22/06/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
46	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË KROACISË, PËR ZGJIDHJEN E BORXHIT TË REPUBLIKËS SË SHQIPËRISË KUNDREJT REPUBLIKËS SË KROACISË	22/06/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
47	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET REPUBLIKËS SË SHQIPËRISË DHE REPUBLIKËS SË AUSTRISË, REPUBLIKËS SË BULLGARISË, REPUBLIKËS SË BOSNJË -HERCEGOVINËS, REPUBLIKËS SË KROACISË, REPUBLIKËS SË ÇEKISË, REPUBLIKËS SË HUNGARISË	18/05/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
48	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË KONFEDERATËS ZVICERANE, PËR DHËNIEN E NDIHMËS FINANCIARE, PËR PROJEKTIN E SIGURISË SË DIGAVE NË KASKADAT E LUMENJVE DRIN	14/04/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
49	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË KONFEDERATËS ZVICERANE, PËR DHËNIEN E NDIHMËS FINANCIARE PËR PROJEKTIN "RRITJA E KAPACITETEVE PËR ZHVILLIMIN E INFRASTRUKTURES"	14/04/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
50	VENDIM PËR MIRATIMIN, NË PARIM, TË DISA NDRYSHIMEVE NË MARRËVESHJEN SPECIFIKE, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE SUEDISË (NË FUSHËN E TATIMEVE - FAZA II)	14/04/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
51	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS FEDERALE TË GJERMANISË, PËR BASHKËPUNIMIN FINANCIAR 2010, PËR PROJEKTIN "PROGRAMI I MBROJTJES SË MJEDISIT TË	06/04/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
52	. VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS FEDERALE TË GJERMANISË, PËR BASHKËPUNIMIN FINANCIAR 2008, PËR PROJEKTIN "MASTERPLANI NË SEKTORIN UJOR"	06/04/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
53	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË SERBISË, PËR SHLYERJEN E BORXHIT TË REPUBLIKËS SË SHQIPËRISË NDAJ REPUBLIKËS SË SERBISË	31/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
54	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS FEDERALE TË GJERMANISË, PËR BASHKËPUNIMIN FINANCIAR 2009, PËR PROJEKTIN "PROGRAMI I INFRASTRUKTURËS KOMUNALE I"	31/03/2011	Ky vendim hyn në fuqi menjëherë. Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM

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55	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS FEDERALE TË GJERMANISË, PËR BASHKËPUNIMIN FINANCIAR, 2008, 2010, PËR PROJEKTIN "INFRASTRUKTURA KOMUNALE II"	31/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
56	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES ISTISNA'A DHE MARRËVESHJES SË AGJENCISË ISTISNA'A, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE BANKËS ISLAMIKE PËR ZHVILLIM (IDB), PËR FINANCIMIN E PROJEKTIT TË RRUGËS TIRANË-ELBASAN	31/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
57	VENDIM PER MIRATIM, NË PARIM, TË MARRËVESHJES SË FINANCIMIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE KOMISIONIT EUROPIAN, PËR PROGRAMIN E BASHKËPUNMIT NDËRKUFITAR "IPA ADRIATIK", NË KUADËR TË KOMPONENTIT TË DYTË TË INSTRUMEN	23/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
58	VENDIM PER MIRATIMIN NË, PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË SHTETIT TË KUVAJTIT, PËR BASHKËPUNIMIN LIGJOR DHE GJYQËSOR NË ÇËSHTJET CIVILE E TREGTARE	23/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
59	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES SË GRANTIT TF098923, TË FONDIT TË BESIMIT ME SHUMË DONATORË, "REPARIS", NDËRMJET SHQIPËRISË DHE BANKËS NDËRKOMBËTARE PËR RINDËRTIM DHE ZHVILLIM, PËR FINANCIMIN E PROJEKTIT "PËRMIRËSIMI I RAPORTIMIT FIN	23/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
60	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES NDRYSHYESE TË FINANCIMIT, NDËRMJET SHQIPËRISË DHE SHOQATËS NDËRKOMBËTARE PËR ZHVILLIM (IDA), PËR FINANCIMIN E PROJEKTIT "MENAXHIMI DHE ADMINISTRIMI I TOKËS"	23/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
61	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES NDRYSHUESE TË MARRËVESHJES SË KREDISË, NDËRMJET SHQIPËRISË DHE BANKËS NDËRKOMBËTARE PËR RINDËRTIM DHE ZHVILLIM (IBRD), PËR FINANCIMIN E PROJEKTIT "MENAXHIMI DHE ADMINISTRIMI I TOKËS"	23/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
62	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË FRANCËS, PËR SHKËMBIMIN DHE MBROJTJEN E NDËRSJELLË TË INFORMACIONIT TË KLASIFIKUAR	16/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
63	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË SHTETIT TË KUVAJTIT, PËR BASHKËPUNIMIN LIGJOR DHE GJYQËSOR NË ÇËSHTJET PENALE	09/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
64	VENDIM PER MIRATIMIN, NË PARIM, TË PROTOKOLLIT SHTESË TË MARRËVESHJES, PËR AMENDIMIN DHE ADERIMIN NË MARRËVESHJEN E TREGTISË SË LIRË TË EUROPËS QENDRORE	09/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
65	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS FEDERALE TË GJERMANISË, PËR BASHKËPUNIMIN FINANCIAR, 2010, PËR FINANCIMIN E PROJEKTIT	09/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM



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66	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË MBRETËRISË SË BASHKUAR TË BRITANISË SË MADHE DHE IRLANDËS SË VERIUT, PËR SHMANGIEN E TATIMIT TË DYFISHTË E PARANDALIMIN	09/03/2011	Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
67	VENDIM PER MIRATIMIN, NË PARIM, TË MEMORANDUMIT TË MIRËKUPTIMIT PËR KRIJIMIN E KOMITETIT TË PËRBASHKËT TË BASHKËPUNIMIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË EMIRATEVE TË BASHKUARA ARABE		Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
68	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS FRANCEZE, PËR QARKULLIMIN E TË RINJVE		Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
69	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES SË FINANCIMIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË, PËRFAQËSUAR NGA MINISTRIA E FINANCAVE, DHE BANKËS EUROPIANE TË INVESTIMEVE (BEI), PËR ASISTENCË TEKNIKE TË PROJEKTIT		Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
70	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË GJEORGJISË, PËR UDHËTIMIN PA VIZA PËR MBAJTËSIT E PASAPORTAVE DIPLOMATIKE DHE TË SHËRBIMIT		Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
71	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE QEVERISË SË REPUBLIKËS SË SERBISË, PËR LËVIZJEN E NDËRSJELLË TË SHTETASVE		Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
72	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES SË FINANCIMIT, NDËRMJET KËSHILLIT TË MINISTRAVE TË REPUBLIKËS SË SHQIPËRISË DHE KOMISIONIT EUROPIAN, PËR PROGRAMIN KOMBËTAR PËR VITIN 2010, NËN INSTRUMENTIN E ASISTENCËS SË PARAZGJERIMIT (KOMPONENTI I AS		Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
73	VENDIM PER MIRATIMIN, NË PARIM, TË DOKUMENTIT TË NDRYSHIMIT TË KONTRATËS FINANCIARE, NDËRMJET REPUBLIKËS SË SHQIPËRISË DHE BANKES EUROPIANE TË INVESTIMEVE (BEI), PËR HUANË E ZHVILLIMIT TË ARSIMIT		Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
74	VENDIM PER MIRATIMIN, NË PARIM, TË DOKUMENTIT NDRYSHUES TË MARRËVESHJES SË KREDISË PËR ZHVILLIM, NDËRMJET SHQIPËRISË DHE SHOQATËS NDËRKOMBËTARE PËR ZHVILLIM (IDA), PËR FINANCIMIN E "PROGRAMIT TË KOMUNITETIT TË ENERGJISË PËR EUROPËN JUGLINDORE		Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
75	VENDIM PER MIRATIMIN, NË PARIM, TË MARRËVESHJES ME SHKËMBIM NOTASH PËR KORRIGJIMIN E MARRËVESHJES, NDËRMJET REPUBLIKËS SE SHQIPËRISË DHE REPUBLIKËS FEDERALE TË GJERMANISË, PËR SHMANGIEN E TATIMIT TË DYFISHTË DHE EVAZIONIT FISKAL NË LIDHJE ME TAKSAT		Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM
76	VENDIM PËR MIRATIMIN, NË PARIM, TË MARRËVESHJES SË FINANCIMIT DHE PROJEKTIT, NDËRMJET REPUBLIKËS SË SHQIPËRISË, PËRFAQËSUAR NGA MINISTRIA E FINANCAVE DHE MINISTRIA E PUNËVE PUBLIKE DHE TRANSPORTIT, DHE KFW, FRANKFURT AM MAIN, PËR FINANCIMIN E PROJEKTIT		Ky vendim hyn në fuqi menjëherë.	Faqja zyrtare e KM